Model State Emergency Medical Services System: Model, Self-Assessment, Planning and Implementation

I. Introduction and Purpose

Milestone documents in the early development of Emergency Medical Services Systems (EMSS) have included the National Academy of Sciences-National Research Council White Paper "Accidental Death and Disability: The Neglected Disease of Modern Society", the federal Highway Safety Act of 1966, and the federal Emergency Medical Services (EMS) Systems Act of 1973. They guided the first thirty years of booming Emergency Medical Services System growth on the local, regional and state levels. Assisting in organized regional and, to a lesser degree, state system growth was significant funding provided by a large federal Health and Human Services (USDHHS) emergency medical services agency under the latter Act. Both the EMS agency and its categorical funding for EMS were eliminated in the early 1980's.

The National Highway Traffic Safety Administration's Emergency Medical Services program (NHTSA EMS) has provided state and local system development support since the late 1960's. It has innovated programs such as the state EMS system Technical Assistance Team evaluation process and, with its federal partners, created the visionary 1996 *EMS Agenda for the Future*. The federal EMS for Children and the Trauma System programs in USDHHS have also provided system development support over the years.

This history aided in creating an environment of varying focus of resources and guidance on the development of state EMS systems. As a result, state systems have evolved inconsistently across the country. Some have mature networks of leadership connecting state, regional and local systems with broad responsibility for all aspects of emergency care. Others have narrow responsibility for the regulation of certain aspects of prehospital EMS providers.

A recent report by the Institutes of Medicine (IOM) underscores that:

"In states and regions across the country, there is substantial variation among emergency and trauma care systems. These systems differ along a number of dimensions, such as the level of development of trauma systems, the effectiveness of state EMS offices and regional EMS councils, and the degree of coordination between fire, EMS, hospitals, trauma centers, and emergency management." (Crossroads. pp.10-11) And, as a result:

"...today the system is more fragmented than ever, and the lack of effective coordination and accountability stand in the way of further progress and improved quality of care. EMS has an opportunity to move toward a more integrated and accountable system through fundamental, systemic changes. Or it can continue on its current path and risk further entrenchment of the fragmentation that stands in the way of system improvement."

The premise of the Model State Emergency Medical Services System Project accepts the challenge of these observations.

The 1973 EMS System Act described an "EMS system" very broadly to include emergency patient care from prevention through rehabilitation and all subsystems of care such as emergency cardiac and trauma care. This original definition has become less clear with time. Some, including the IOM report authors, have come to define EMS as essentially only the prehospital phase of emergency care. Similarly, some state EMS offices are also narrowly focused as a regulatory entity for prehospital EMS.

The Project's Steering Group recognizes the IOM's concept of "emergency care system" as being in essence what the EMS Systems Act construed to be the broadly defined "EMS system". One purpose of the Project is to reinforce the notion that state offices of EMS can be broadly effective leaders of these statewide organized systems of emergency care. The Project's Steering group chooses to retain the term "emergency medical services systems" (EMSS) to describe these.

The Project approaches these challenges through a multi-year process of developing the following products to assist in state EMS system development:

• Year 1 (Calendar 2007)

- o Model State Emergency Medical Services System. This is a description of the idealized state emergency medical services system. It is organized in ten subsystems which generally reflect the evolution of thinking about the components and attributes of the EMS system. These have ranged from the original "15 components" of the EMSS Act of 1973 through the 10 components of the NHTSA Technical Assistance Team state EMS evaluation process, and the 14 components or attributes of the 1996 EMS Agenda for the Future. Each subsystem is then considered by the three core functions of public health system planning: assessment processes, policy processes, and assurance processes. The descriptions of each core function are based on the "highest" scoring ("5" on a "0 to 5" scale) descriptions for indicators of each as found in the State Emergency Medical Services System Self-Assessment tool (below). For more information on public health planning applications in EMS, please see the USDHHS/HRSA Trauma Program document Model Trauma System Planning and Evaluation, pages 18 to 32.
- o **State Emergency Medical Services System Self-Assessment.** This is a guide to rating the strengths and weaknesses of the state Emergency Medical Services System. For each subsystem, indicators have been developed and arranged by the three core public health functions (assessment processes, policy processes, and assurance processes) and by the "ten essential services" of public health which have been adapted for this tool. (Again, for more information on public health planning applications in EMS, please see the USDHHS/HRSA Trauma Program

document *Model Trauma System Planning and Evaluation*, pages 18 to 32). These indicators recognize that a state EMS system should be a planned and coordinated organization of local, regional and state EMS capabilities on a statewide basis. Therefore, the indicators are broad in some respects (e.g. statutory authorization of the state system and its lead agency) and very specific in others (e.g. use of performance indicators and performance against certain performance standards such as treatment rates).

 Model State Emergency System Planning Process. This is a brief discussion of the process for implementing the Self-Assessment and then incorporating the results into an EMSS plan for the state.

• Year 2 (and Beyond)

- State Officials Toolbox to Implementing the Model State System Plan. This is a set of guidance tools to assist state Emergency Medical Services System officials in implementing the state Emergency Medical Services System plan. These include:
 - (Year 2) The State Model Office of Emergency Care. This will describe the idealized office, functions, staff, and responsibilities of the lead agency for the broadly defined state emergency medical services system.
 - (Year 2) State Model Emergency Medical Services System Legislation. This will be model state legislation to establish, authorize, fund and operate a state EMS system.
 - (Year 3 and beyond) "Rainbow Series" of State EMS System Guidance Tools. These will be guidance documents for state EMS planners on a variety of topics dictated by contemporary need. These might include:
 - Integrating Within the State Highway Strategic Plan
 - Using NEMSIS Effectively in System Development
 - Providing Effective Local Technical and Funding Support in an Era of Changing Emergency Medical Services System Provider Types and Self-Sufficiency
 - Integrating EMS Communications Planning in Statewide Interoperable Systems
 - Role of State Emergency Care Medical Directors
 - The Public Health Approach to Emergency Medical Services System Planning and Implementation
 - Revised Curriculum for NASEMSO "New Directors Boot Camp"

II. Model, Self-Assessment, Planning and Implementation

A. Model State Emergency Medical Services System

The model state EMS System (EMSS) broadly encompasses the emergent illness or injury event from its prevention, where possible, to its mitigation. Its mitigation includes not only prehospital phases of intervention, but care in the emergency department as well as specialty and rehabilitation facilities. It includes an array of specialty care disciplines such as trauma, cardiac, pediatric, and mass casualty care. The system's goal is to reduce morbidity, mortality, long-term impact, and cost to society.

The model state EMS system is organized into ten subsystems. These ten reflect a natural evolution of thinking about the components and attributes of the EMS system starting with the "original 15 components" of the EMSS Act of 1973. Other updates of the "original 15" include the NHTSA Technical Assistance Team state EMS evaluation process with 10 components, and the 14 components or attributes of the 1996 EMS Agenda for the Future. The ten subsystems include:

- 1. System Leadership, Organization, Regulation & Policy Subsystem
- 2. Resource Management Subsystems Financial
- 3. Resource Management Subsystems Human Resources
- 4. Resource Management Subsystems Transportation
- 5. Resource Management Subsystems Facility and Specialty Care Regionalization
- 6. Public Access and Communications Subsystems
- 7. Public Information, Education and Prevention Subsystem
- 8. Clinical Care, Integration of Care, and Medical Direction
- 9. Information, Evaluation, and Research Subsystem
- 10. Large Scale Event Preparedness and Response Subsystem

The *Model Trauma System Planning and Evaluation (MTSPE)* document published by the HRSA Trauma Program in 2006, introduced the concept of using public health planning concepts in EMS. It wove trauma system planning, implementation and evaluation around the "three core functions" of public health planning:

- Assessment
- Policy Development
- Assurance

It further utilized "ten essential services" to further refine these concepts:

- 1. Monitor health status to identify community health problems
- 2. Diagnose and investigate health problems and health hazards in the community
- 3. Inform, educate, and empower people about health issues
- 4. Mobilize community partnerships to identify and solve health problems
- 5. Develop policies and plans that support individual and community health efforts
- 6. Enforce laws and regulations that protect health and ensure safety

- 7. Link people to needed personal health services and ensure the provision of health care when otherwise unavailable
- 8. Ensure a competent public health and personal health care workforce
- 9. Evaluate effectiveness, accessibility, and quality of personal and population-based health services
- 10. Conduct research to attain new insights and innovative solutions to health problems

In the *MTSPE* approach, the traditionally used EMS "component" approach to planning is replaced, by and large, by the public health methodology/terminology.

In the State EMS System Project, the traditional EMS component approach and the public health approach are integrated. In doing so, both the components traditionally used and some of the public health "ten essential services" were adapted or eliminated as portrayed in Table 1, below.

Table 1

	Structure: Emergency Medical Services System Categorical Components									
	System Leader-	- y y			Public Access & Communi-	Public Information,	Clinical Care,	Information, Evaluation,	Large Scale Emergency	
Process: Core Functions	ship, Organiz- ation, Regulat- ion & Policy Sub- system	Financial	Human	Trans- port- ation	Facility & Specialty Care Regional- ization	cations Subsystem	Education & Prevention Subsystem	Integration of Care, & Medical Direction, Subsystem	& Research Subsystems	Prepared- ness & Response Subsystem
Assessment										
Process										
1. Monitor										
2. Diagnose/										
Investigate										
Policy Process										
1. Inform &										
Organize										
2. Develop Policies										
Assurance Process										
1. Enforce Policies										
2. Provide Services										
3. Evaluate										

The model state EMS system described in this section and the state EMS self-assessment in the next section are organized in this format.

The state EMS system self-assessment tool has _____ indicators. In each indicator, the element of the system and subsystem being considered may be judged from "0" to "5" based on the completeness and maturity of that element. The lower the score, the less complete or mature that element of the system is judged to be (or "0" is given if the element's status is not known). The statements associated with a "top" score of "5" have been designed by the Project committee to reflect our current understanding of the most

mature and complete status for that element of the system. Therefore, the following "model" state EMS system is a compilation of the "top" or "5" scoring status statements for the _____indicators for all of the elements of the subsystems of the state EMS system.

12-07 Draft Note: The number of indicators in the self-assessment will be determined and filled into the text when content is final.



1. System Leadership, Organization, Regulation & Policy Subsystem

Overview

A single state agency is statutorily charged with the comprehensive leadership, development and regulation of the Emergency Medical Services System (EMSS). It has developed the EMSS based on statewide regionalized, coordinated and accountable systems of emergency care and has the authority and funding to lead these. It utilizes a multi-disciplinary, multi-agency, broadly representative stakeholder body and committee structure in the development of the EMSS. The agency has routine and direct access to its cabinet level policy-maker.

12-07 DRAFT NOTE: all subsystem overviews will be rewritten to correspond better with the statements in the Components sections once content is settled.

Components

12-07 DRAFT NOTE: these components are maintained in the order listed in the self-assessment tool. This is so that we can coordinate changes between the two sections as we decide to revise/eliminate/etc. They WILL be rewritten to flow in better order, reduce redundancy, and improve language within each paragraph. Work needs to be done to streamline many of the paragraphs, yet keep them as objectively measurable as possible.

A. Assessment

There are clearly defined statewide regionalized, coordinated and accountable systems of emergency care with regional infrastructures established uniformly under the state EMSS lead agency by statute, rules, regulations, protocols or other policies to guide and monitor care. These regionalized, coordinated and accountable systems of emergency care routinely and uniformly report on care performance through the state EMSS lead agency.

Independent external reassessment occurs regularly, at least every five years, and/or a broad-based statewide quality improvement process is employed on an on-going fashion. Either employs the Model EMSS Self-Assessment as a basis, and is linked with a strategic planning process to update the EMSS plan.

B. Policy Development

The lead agency has brought together multiple stakeholder groups and other state agencies to assist with, and make recommendations on, the development and implementation of the EMSS, preferably through a statewide, statutorily authorized, multidisciplinary, multi-agency body acting in an advisory or authority capacity. There is evidence that the needs of pediatric and other special populations have been integrated into state statutes, rules, and regulations.

The lead agency, state EMS director, and state EMS medical director are identified in State statute. The lead agency is authorized to plan, develop, lead, monitor and regulate a comprehensive statewide EMSS system including the statewide regionalized, coordinated and accountable systems of emergency care their component subsystems described in the

Model EMSS Plan., and is required to regularly report on the progress and effectiveness of system implementation based on a quality improvement process.

The lead agency regularly reviews, through established committees and stakeholders, the rules/regulations governing system performance, including policies and procedures for system operations at the State, regional, and local levels that include integration of all subsystem components.

The lead agency has adopted clearly defined EMSS standards (e.g., facility standards, triage and transfer guidelines, data collection standards) and has sufficient legal authority to ensure and enforce compliance. These EMSS performance standards are in place and compliance is being actively monitored and enforced through well-defined policies and procedures.

Lead agency leaders, in consultation with their statewide multidisciplinary, multi-agency board, have established measurable program goals and outcome-based, time-specific, quantifiable, and measurable objectives that guide system effectiveness and system performance.

A comprehensive EMSS plan has been developed and adopted in conjunction with all key EMSS stakeholders, and includes the integration of all subsystem components. This plan is linked to the Strategic Highway Safety Plan to ensure that EMSS information is used to evaluate highway safety problems and to improve post crash care and survivability.

C. Assurance

The EMSS lead agency maintains ongoing EMSS performance improvement processes and enforces prehospital agency compliance with any rules, regulations, or protocols (e.g., taking patients to the correct facility in accordance with pre-existing destination protocols).

The EMSS lead agency maintains ongoing EMSS performance improvement processes and enforces prehospital personnel compliance with any rules, regulations, or protocols (e.g., taking patients to the correct facility in accordance with pre-existing destination protocols).

An internal or external examination of the EMSS including a needs assessment is performed every three to five years. Or, these approaches may be replaced by a system of performance improvement which generates data sufficient to evaluate needs and update services on an on-going basis. An array of service needs including leadership, planning, coordination, implementation, response and technical assistance services are evaluated. Once new or updated needs are identified (e.g. human resources augmentation), processes for implementing and monitoring those services are routinely employed (e.g. recruitment/retention program assistance).

Comprehensive annual reports on the status of the statewide EMSS, including the effectiveness of all subsystems are written by the lead agency in conjunction with providers and other stakeholders. These routinely report state emergency medical services system information system (EMSSIS) data and performance measures derived from this self-assessment tool and integrate comparisons with similar states through National Emergency Medical Services Information System (NEMSIS) data.



2. Resource Management Subsystems – Financial

Overview

The EMSS infrastructure, including lead agency, is adequately funded. Mechanisms exist to assure adequate payment for emergency care (including the prehospital EMS safety net), effective integration of emergency care, primary care, specialty care and other patient preventive and treatment services and their reimbursement.

Components

A. Assessment

The lead agency routinely utilizes strategic planning processes, with broad-based stakeholder representation and participation, to develop its budget for the EMSS and its subsystems. The strategic planning processes utilize data from state EMSS evaluations and/or specific statewide needs assessment processes. Regardless of which of these sources of overall baseline information is used, the planning process utilizes on-going system performance improvement data to make budgetary decisions.

Financial data are routinely derived from the EMSSIS, insurers, emergency department, hospital discharge, death certificate and rehabilitation data and, along with data on general EMSS infrastructure costs, are used to assess cost/benefit of the system. A method exists to investigate, diagnose and intervene in problems identified.

B. Policy Development

The legislature has identified, and appropriated sufficient infrastructure funding from general fund and non-lapsing sources for the lead agency consistent with its legislated mandates.

C. Assurance

3. Resource Management Subsystems - Human Resources

Overview

Organized processes exist for work force assessment, recruitment, retention, training and education as necessary, and for identification and deployment of emergency care providers within the state for routine and large scale event operations.

Components

A. Assessment

A performance standard has been established for prehospital licensed/certified personnel turnover rate. The NHTSA Performance Measures (PM) Indicator "2- Annual Turnover Rate" or a similar measure has been adopted as a statewide PM indicator and data contributing to it are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level.

B. Policy Development

Written evidence exists that routine analysis of EMSSIS reports, EMSSIS based performance improvement reports, medical direction review and educational opportunities is being conducted on a state and jurisdictional basis. Integrated program objectives tying system performance and education are implemented and routinely evaluated. Regular updates to EMSSIS information and education are available.

The EMSS lead agency has adopted scopes of practice consistent with the National EMS Scope of Practice and these have been implemented with accompanying guidance and requirements.

The EMSS lead agency requires national certification for the licensure/certification of all levels of EMS personnel.

The EMSS lead agency requires national accreditation of paramedic education programs. It has an internal mechanism for approving other levels of education programs or courses until such time as national accreditation is available at one or more of these levels. This internal mechanism includes standards that are consistent with the National EMS Education Standards. It has committed to requiring national accreditation within two years of accreditation availability.

C. Assurance

The EMS lead agency maintains clear procedures for enforcing personnel compliance with laws, regulations, and policies pertaining to provider licensure/certification.

The EMSS lead agency assures an on-going needs assessment for areas of personnel shortage, trends in statewide personnel utilization, and generalized health or safety issues. Based on this on-going needs assessment, the lead agency has either documented actions

to address human resources needs in the state or has documented that no significant workforce needs or provider agency management issues exist.

A structured mechanism exists to educate personnel in new protocols and treatment approaches, as adopted by medical direction, in a timely manner. There is a method to monitor compliance with new procedures as they are instituted.



4. Resource Management Subsystems – Transportation

Overview

A mechanism exists to identify and assure adequate deployment of ground, air, and water transportation resources meeting specific standards of quality, to assure timely response scaled to nature of event. There is an ability to monitor safety and response time issues.

Components

A. Assessment

A performance standard has been established for response, scene, and transport time intervals by both mean and 90th percentile measures. The NHTSA Performance Measures (PM) Indicators "10.1- Mean Emergency Patient Response Interval", "10.2- 90th Percentile Emergency Response Interval", "10.3- Mean Emergency Scene Interval", "10.4- 90th Percentile Emergency Scene Interval" "10.5- Mean Emergency Transport Interval" have been adopted as statewide PM indicators and data contributing to them are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level. Statewide performance meets or exceeds the performance standard as a whole.

A performance standard has been established for delay-causing ambulance crashes. The NHTSA Performance Measures (PM) Indicator "16.1 - Delay-Causing Crash Rate per 1,000 EMS Responses" has been adopted as a statewide PM indicator and data contributing to it are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level. Statewide performance meets or exceeds the performance standard as a whole.

B. Policy Development

The lead EMSS agency has established standards, drawing national or otherwise evidence-based standards where possible, for the equipping and operation of ground and water ambulances and other EMS vehicles, and for the clinical operations of air medical services. Performance standards have been established as policy for the indicators in section 4.a. There is a policy to inspect vehicles and review performance measures on a regular basis, at least every two years.

C. Assurance

The lead EMSS agency conducts on-going performance improvement and/or regularly inspects vehicles utilizing the standards and performance indicators it has established. The agency is empowered to take timely and effective action when inadequacies are discovered that may pose a hazard to patients or the public.

The EMSS lead agency is responsible for and has the authority to lead EMSS operations in statewide disaster planning and in mass casualty events that exceed local EMS agency

and hospital mutual aid capabilities. It is empowered to provide EMS coordinating, patient care, and transportation services when deemed appropriate through contract or to areas where usual and customary EMS services have been withdrawn or do not exist and have been determined to be necessary).



5. Resource Management Subsystems – Facility and Specialty Care Regionalization

Overview

Regional and statewide subsystems exist for designated hospitals and prehospital EMS capabilities organized to identify and route certain patients who would benefit from immediate routing through trauma, cardiac, pediatric emergency care and other types of specialty care subsystems. These are formally designated and authorized by the EMSS lead agency as regional, accountable systems of care. The EMSS lead agency must be authorized and adequately funded to supervise the activities of these statewide, contiguous regionalized, accountable systems of care.

Components

A. Assessment

A performance standard has been established for "Major Trauma Triage to Trauma Center Rate". The NHTSA Performance Measures (PM) Indicator "5- Major Trauma Triage to Trauma Center Rate" or a similar measure has been adopted as a statewide PM indicator and data contributing to it are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level. Statewide performance meets or exceeds the performance standard as a whole.

A performance standard has been established for "STEMI Triage to Specialty Center Rate". The NHTSA Performance Measures (PM) Indicator "9- STEMI Triage to Specialty Center Rate" or a similar measure has been adopted as a statewide PM indicator and data contributing to it are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level. Statewide performance meets or exceeds the performance standard as a whole.

B. Policy Development

The lead agency has two or more on-going committees with broad stakeholder representation meeting regularly to develop and implement specialty care subsystems (e.g. trauma, cardiac, stroke, pediatric). These are formally organized as multidisciplinary, multi-agency subcommittees of the state EMSS body. Their plans are integrated effectively into the statewide EMSS plan and its on-going review and improvement, and subsystem components coordinate well through the lead agency and body (e.g. medical direction subsystem development of prehospital protocols draws upon representatives of specialty care subsystems for protocols in those areas).

There is a legislatively authorized process for the designation of specialty care facilities that is governed by the EMSS lead agency and its specialty care subsystem committees, and it is actively designating and monitoring the facilities as components of those subsystems for at least one subsystem with more planned.

A standard definition of transfer "qualifying patient" and statewide processes to implement transfers based on it are in place in two or more specialty care subsystems. These are linked to performance improvement and medical direction review subsystems, and updated as needed on a statewide basis.

State EMSS-wide prehospital triage criteria are in place for at two or more subspecialty systems (e.g. the ACS/COT Trauma Field Triage Criteria for any trauma system). These are linked to performance improvement and medical direction review for appropriateness in identifying qualifying patients and in ensuring that they are transported to the appropriate specialty care facility. Sensitivity and specificity (over- and undertriage rates) of the criteria used are regularly reported through the EMSS lead authority. Updates to the triage criteria are made as necessary to improve system performance.

Specialty care center designation processes in two or more specialty care subsystems are mature. "Natural" regions, based on the geographic organization of those facilities and patient flow around them, have become apparent. The EMSS lead agency has developed a participatory, representative process for the designation of regional, accountable systems of care, including the ability to negotiate regional boundaries as necessary, and has designated these. It has included emergency management, emergency health preparedness, and public safety partners in these discussions in order coordinate regional response organization. Where necessary, the EMSS lead agency has established processes and perhaps administrative infrastructure, to support planning, implementation and coordination of regional system development.

C. Assurance

Facilities are represented in the regional, accountable systems of care performance improvement processes and benchmark their performance against local and national standards. Issues of noncompliance are monitored and addressed as part of the regional performance improvement process. De-designation is reserved only as a final public health safeguard and is delegated to the regions.

There is authority, budget, and job description for a full-time EMSS medical director and one is in place. The job description includes requisite education, training, and certification for this position.

There is evidence to show a well-integrated program of rehabilitation is available for all EMSS patients. Rehabilitation programs are included in the EMSS plan, and specialty care centers work closely with rehabilitation centers and services to ensure quality outcomes for EMSS patients.

6. Public Access and Communications Subsystems

Overview

A subsystem exists to organize wire-line, cellular, voice over internet protocol, automatic crash notification, patient alerting system device and other public 9-1-1 access to the Emergency Medical Services System. The EMSS utilizes all voice, video, telemetry, and other data communications as necessary to best enhance real-time information management for patient care. A medically directed system of emergency medical dispatch (EMD) and communications is in place to adequately support the statewide regionalized, accountable systems of care.

Components

A. Assessment

There is a regularly updated statewide index of EMS agencies, emergency medical dispatch centers, and hospitals listing their (as appropriate) emergency access type (9-1-1, E-9-1-1, other), direct ten-digit dispatch number, ten-digit business number, dispatch voice frequency, dispatch data frequency, field to hospital frequency/ies, hospital to hospital frequency/ies, EMS tactical frequency/ies, broadband or wideband frequency/ies and purpose. The index also lists major communications system assets (at least fixed radio consoles and mobile units, towers, base stations, and recording equipment) by date and type.

B. Policy Development

The Statewide Interoperability Executive Committee (SIEC) or similarly named and functioning body with EMSS representation produces and disseminates a statewide public safety statewide communications interoperability plan (SCIP) integrating the EMSS communications system plan. In addition, a "system users guide" is produced which explains NIMS and SafeCom compliant policies and procedures for participation in the public safety communications interoperable system (e.g. use of interoperability channels in major events and plain language usage at all times).

There is an authorized, adequately funded SIEC within the executive branch to plan, coordinate, implement, manage, and generate and enforce policies for interoperable communications including instate frequency coordination The EMSS is actively represented on the SIEC.

C. Assurance

EMD protocols have been developed with statewide coordination, in close coordination with EMSS medical direction oversight and are congruent with EMSS design. There are established procedures to involve representatives of EMD staff in EMD and EMSS performance improvement and a "feedback loop" to change protocols or to update dispatcher education when appropriate. These protocols include, but are not limited to, which resources to dispatch (for example, Advanced Life Support (ALS) versus Basic Life Support (BLS), use of lights and sirens mode, early notification of the air medical

and specialty facility resources, pre-arrival instructions, and other procedures necessary to ensure resources dispatched are consistent with the needs of emergency patients. All emergency callers to PSAPs are assured of interaction with EMD certified staff in a facility whose EMD program has a medical director and has been reviewed and approved/certified by the EMSS lead agency.

State-of-the-art electronic, seamlessly linked citizen access (9-1-1) and dispatch communication systems are available within all jurisdictions and utilize state-of-art EMD and other dispatch procedures routinely evaluated in an on-going performance improvement program.

State-of-the-art electronic communication systems are available within all jurisdictions and are coordinated by an SIEC or similar body plan and staff. The systems constitute a linkable statewide system that is effective in all-hazards responses, can be used as a quick call system for resources and is linked to public health and other nontraditional partners. The system is routinely evaluated on a statewide basis and affords narrowband, wideband and broadband solutions to EMS agencies and facilities in all jurisdictions. All jurisdictions are at least at mid-point, and most are at "optimal" on the Interoperability Continuum. The maturity of statewide EMSS communications interoperability is as a whole at the "optimal" level as defined by the USDHS SafeCom Interoperability Continuum.

7. Public Information, Education and Prevention Subsystem

Overview

A subsystem exists which is organized to monitor and identify the public's health care needs that can be addressed by the Emergency Medical Services System (as integrated with the primary and other systems of care). Specific public information and education components should include the public's familiarity with the Emergency Medical Services System and appropriate access to that system, self-help and bystander care.

Components

A. Assessment

There is a written descriptive, graphic, and tabular comparison of the *top ten* leading causes of emergent illness/injury death using local, regional, statewide, and national data. An attempt is made to compare data to EMS system improvement efforts.

The public health epidemiologist, along with EMSS leaders, is involved in the development of emergent illness/injury reports. There is clear evidence of data sharing, data linkage, and well-defined reporting roles and responsibilities.

The EMSS conducts a scientific consumer poll on a periodic basis to gauge expectations about the EMSS such as access, speed of response, and level and type of care expected. Results are utilized to focus certain public information and education activities and system service development.

There is strong evidence that multiple special at-risk populations have been identified during the assessment processes.

B. Policy Development

A well-orchestrated and continuing EMSS media campaign is evident. There is clear evidence that key policy makers at the State, regional, and local levels are keenly aware of the benefits of the EMSS and of the importance of emergent illness/injury prevention programs.

C. Assurance

The EMSS lead agency has developed a formal technical assistance package for communities which includes a detailed explanation of community EMS system evaluation methods and informed self-determination processes. It has developed or adapted its own informed self-determination program (generically, a process through which communities are encouraged to evaluate their local EMSS, learn about alternative levels and type of EMS response and their comparative costs and then determine the type of system and level of public cost they prefer), and provides a range of staff support, guidance materials and subsidies to encourage adoption of the program.

The EMSS lead agency routinely distributes PIER support materials to provider agencies, publicizes this availability, and provides staff technical assistance as requested. This program includes not only robust resources on raising the profile of the local EMSS and emergency illness/injury prevention efforts in the community, but enables agency leaders to explore opportunities to become involved in directly meeting preventive health, primary care and other needs in the community in order to strengthen the clinical base and response capabilities of the agency. This effort encourages consideration of EMS based community health services ("community paramedicine"), or other programs appropriate to the health needs of the state's various community types, and offers technical assistance in approaching issues such as medical direction and training for such services.

8. Clinical Care, Integration of Care, and Medical Direction Subsystem

Overview

This subsystem identifies and guides the organized relationships among local, regional, and state providers of medical direction, their mechanisms and authority for clinical oversight and the establishment of medical and operational protocols, for the clinical services of EMSS providers and their integration within other community systems of care.

Components

A. Assessment

The NHTSA Performance Measures (PM) Attributes "17.1- Call Complaint Distribution" and "17.2 – Call Complaint Rate" have been adopted as statewide PM attributes and data contributing to them are routinely collected, results analyzed at all levels and system planning interventions sought where necessary on a local, regional, and state level (e.g. better matching resources to call types experienced).

A performance standard has been established for prehospital relief of pain. The NHTSA Performance Measures (PM) Indicators "6.1- Pain Relief Rate", "6.2- Pain Worsened Rate", and "6.3- Pain Unchanged Rate" have been adopted as statewide PM indicators and data contributing to them are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level. Statewide performance meets or exceeds the performance standard as a whole.

A performance standard has been established for "EMS Cardiac Arrest Survival Rate to Hospital Discharge". The NHTSA Performance Measures (PM) Indicator "18.2- EMS Cardiac Arrest Survival Rate to Hospital Discharge" has been adopted as a statewide PM indicator and data contributing to it are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level. Statewide performance meets or exceeds the performance standard as a whole.

A performance standard has been established for "Rate of Appropriate Oxygen Use". The NHTSA Performance Measures (PM) Indicator "14- Rate of Appropriate Oxygen Use" has been adopted as a statewide PM indicator and data contributing to it are routinely collected, results analyzed and interventions sought where necessary on a local, regional, and state level. Statewide performance meets or exceeds the performance standard as a whole.

B. Policy Development

There is a clear-cut organization and division of legal authority and responsibility for medical direction and for information flow involved in the processes of protocol adoption, performance improvement, and restricting the practice of prehospital care providers as described in 8.b.ii.1. As dictated by the size and complexity of the statewide, regional and local systems there are medical committees at appropriate levels

to encourage and facilitate the flow of information and input to fuel these processes and to serve as deliberative bodies in these processes. Ultimate authority and responsibility for medical direction is specified in statute and extends from the state medical director through the statewide medical committee to regional medical directors to regional medical committees to local medical directors and providers as appropriate.

There is clearly defined legal authority and responsibility for the EMSS medical direction subsystem including the authority and responsibility to adopt protocols, to implement a performance improvement system, to restrict the practice of prehospital care providers, and to generally ensure medical appropriateness of the EMS system. There is a paid statewide EMSS medical director from whom this statutory authority and responsibility extends, and with it limitations on liability, to regional and, where applicable, local medical directors. The system for creating protocols lies at the state level but is the responsibility of the state and regional medical directors as a group with input from local medical directors, other physicians and EMS providers and with opportunities for local variation.

C. Assurance

The EMSS lead agency enforces, utilizing well-defined standards, policies, procedures, and authority, enforcement of all clinical practice. It employs a documented, effective system of performance improvement which has specific points of integration with and separation from EMS agency, facility, and personnel disciplinary and other licensure/certification/ permissions actions and is coordinated well with the statewide medical direction system and state and regional medical directors.

The EMSS lead agency requires EMSS medical directors to be credentialed. The EMSS lead agency credential requires a specific initial training program and on-going continuing education.

9. Information, Evaluation, and Research Subsystem

Overview

This subsystem assures the collection of accurate data on EMSS activity, including a NEMSIS compliant and integrated patient/call reporting (PCR) subsystem with 100% provider participation, a regionalized subsystem of performance improvement, and a mechanism to encourage research to improve patient care and EMSS operations.

Components

A. Assessment

Death certificate data, by E-code, are used as part of the overall assessment of EMSS care in the EMSS, including statewide rural and urban preventable mortality studies.

Processes of sharing and linkage of data exist between EMS systems and public health systems, and the data are used to monitor, investigate, and diagnose community health risks.

All EMSS data stakeholders (including insurance carriers, FARS, and rehabilitation, in addition to typical trauma system resources) have been identified, data access agreements executed, hardware and software resources secured, and the staff allocated to deterministically and probabilistically link, analyze, and report a variety of data sources in a timely manner and this occurs routinely.

There is a comprehensive written policy and demonstrated compliance concerning data management and governance including an evaluation of the quality, timeliness, and completeness of data, with confidential protection of records ensured while allowing appropriate access for research purposes.

B. Policy Development

The EMSS lead agency routinely utilizes NHTSA Performance Measures (PM) and their own created indicators (including outcome measures) and attributes to gauge the effectiveness of the EMSS at all levels and against state and national results and provides these to the public with appropriate explanation and system improvement suggestions.

A well-integrated emergent illness/injury reporting system exists. Evidence is available to demonstrate how system providers routinely use EMSSIS data to identify program needs, to develop strategies on program priorities, and to set annual goals for emergent illness/injury prevention.

The statewide multidisciplinary, multi-agency EMSS (advisory or authority) body formally delegates by rule to a statewide medical direction committee, or other similar body, the responsibility to complete regular reviews of annotated EMSSIS data reports and system compliance information to monitor EMSS system performance and to determine and recommend the need for system modifications. This committee meets

regularly with stakeholders and reviews EMSSIS data reports to assess system performance over time, looking for ways to improve system effectiveness and patient outcomes.

General statewide, regional, and jurisdictional/local agency EMSSIS data reports are generated by the EMSS (or by regional/jurisdictional bodies as appropriate) no less than once per year and are disseminated to EMSS leaders on all levels and to other stakeholders and the public as appropriate to evaluate and improve system performance.

There is a legislative mandate that an EMSSIS is implemented and maintained by the lead agency, and that all EMSS provider agencies provide data electronically on a regular, timely basis. EMSS hospitals and other facilities facilitate real-time data linkage and transmission for operational and clinical purposes (e.g. field access to patient history; on-line medical direction access to field data on patients and resources) and outcome evaluation. The EMSSIS is NEMSIS-compliant and sends data to NEMSIS.

There is a statewide performance improvement (PI) plan implemented and mandatory at the state, regional, jurisdictional, and local agency level with dedicated, specified medical oversight.

State accrediting bodies/EMSS lead agency policies for educational programs require that familiarity with the scientific literature, appropriate research principles, and the value of initiating and participating in research to produce evidence-based advancement of the field are included in EMS education content.

C. Assurance

The state EMS lead agency enforces provider agency participation in the EMSSIS and statewide performance improvement (PI) system, as well as facility participation in EMSSIS for operational, clinical, and outcome evaluation purposes.

10. Large Scale Event Preparedness and Response Subsystem

Overview

A NIMS compliant subsystem exists to enable the scaling up of day-to-day operations to meet the needs of larger, all-hazards events, based on threat and capabilities assessments which have identified the likeliest events to occur in the state and the capabilities required and available to address them. It is essential that mass casualty responses involve logical expansion and extension of daily practices and not the establishment of new practices reserved for large scale events.

Components

A. Assessment

There is a resource assessment of the EMSS' ability to expand its capacity to respond to mass casualty incidents (MCIs) in an all-hazards approach. The written inventory of trauma system-wide MCI capacity has been shared with, and incorporated into, broader statewide planning efforts for all-hazards responses.

The EMSS has completed a gap analysis based on the resource assessment for EMSS emergency preparedness and on system resource standards adopted.

B. Policy Development

The EMSS plan has established clearly defined methods of integrating with other emergency preparedness plans (all-hazards). The EMSS plan addresses the lead agency coordination between EMS, public health and emergency management. Plans are well integrated and include annual multidisciplinary exercises to test this capability using scenarios based on risk vulnerability assessment and Homeland Security Exercise and Evaluation Program (HSEEP) guidelines. Results from drills and live responses are used to further improve the plans and processes. The plan describes means to allow EMS resources to be used across jurisdictions, both intrastate and interstate, using the Emergency Management Assistance Compact and NIMS.

The EMSS plan includes identification of additional resources (both manpower and equipment) necessary to respond to mass casualty. There is a well-drafted and rehearsed EMSS plan, along with sufficient caches of equipment and backup personnel, that ensures the rapid deployment of additional resources during mass casualty incidents. The plan has specific provisions for a pandemic influenza event.

C. Assurance

The EMSS, through the lead agency, has access to additional equipment, materials, and personnel for large-scale traumatic events. The lead agency has acquired additional equipment and materials for both the prehospital and hospital response to all-hazards events. Deployment issues have been resolved. A mechanism to share personnel resources has been developed and tested in both the prehospital and hospital setting (e.g., mutual aid, precredentialing of practitioners, and rapid assignment of privileges). The

system routinely tests its capabilities in this area.

There has been an assessment of need for protective resources (including vaccinations, prophylaxis, and personal protective equipment) for prehospital providers and their families. All of the resources identified as being needed have been made available. There is a system for routinely reassessing need for protective resources and for identifying new providers as they enter the EMSS.



B. The Emergency Medical Services System Self-Assessment Tool

The model employed for the Self-Assessment Tool and the Emergency Medical Services System itself is a refinement of the model developed in 2006 by the federal Trauma Program (HRSA, USDHHS). The Model Trauma System Planning and Evaluation (MTSPE) document employed a Benchmark/Indicator/Scoring (BIS) approach to assessment and completely replaced the categorical subsystem approach of the 1992 Model Trauma Plan with a public health model. The categorical subsystem or attribute approach has been endemic to EMS since the 1973 federal EMS Systems Act established a 15 component approach to system planning and implementation.

The National Highway Traffic Safety Administration (NHTSA) Technical Assistance Team process has been virtually universally employed to assess and reassess statewide EMS systems for over fifteen years. It takes a system categorical approach with some 70 indicators employed. The *EMS Agenda for the Future*, a visionary 1996 map for the future of EMS system development has been widely embraced for planning purposes. It, too, uses a categorical approach with roughly just over 80 indicators. Citing the historical and widespread use of this approach to EMS planning is not intended as a reason for rejecting the public health or any other model in Emergency Medical Services System planning. It is a significant factor, however, in the potential success of introducing new models.

Recognizing the merit of the public health model core function processes and the rationale of the MTSPE developers, and also recognizing the benefit of retaining enough of a categorical system component approach to be recognizable to EMS planners, the Emergency Medical Services System Self-Assessment and model plan incorporate a hybrid described in Table 2 on the following page.

Table 2		S	Structure	: Emer	gency Med	lical Services	System Catego	orical Comp	onents	
	System Leader-	Resour	ce Manage	ment Sub	systems	Public Access & Communi-	Public Information,	Clinical Care,	Information, Evaluation,	Large Scale Emergency
Process: Core Functions	ship, Organiz- ation, Regulat- ion & Policy	Financial	Human	Trans- port- ation	Facility & Specialty Care Regionalization	cations Subsystem	Education & Prevention Subsystem	Integration of Care, & Medical Direction, Subsystem	& Research Subsystems	Prepared- ness & Response Subsystem
	Sub- system									
Assessment Process	<u> </u>					4	>			
1. Monitor										
2. Diagnose/ Investigate						~				
Policy Process										
1. Inform & Organize										
2. Develop Policies				_						
Assurance Process			C	*						
1. Enforce Policies										
2. Provide Services			1							
3. Evaluate										

The "Emergency Medical Services System Categorical Components" are a result of revisiting the component structures employed by the NHTSA Technical Assistance Team program and the *EMS Agenda for the Future* and achieving an updated blend (e.g. the addition of the post 9/11 consideration of a subsystem for large scale events).

The "Core Functions" derive from the public health model and its three core functions and ten essential services. The definitions and inclusion of these have been remodeled somewhat to address the issue of "square pegs and round holes" in trying to shoehorn some EMS concepts into the current public health definitions. These new definitions include:

- 1. **Assessment Process -** The regular and systematic collection and analysis of data (monitoring) from a variety of sources to <u>diagnose</u> the status and cause of a problem and to identify potential opportunities for interventions.
- 2. **Policy Process** Using the results of the assessment process in an organized manner to <u>inform and organize</u> stakeholders to <u>develop policies</u> intended to achieve specific goals to improve the public's health.
- 3. **Assurance Process** The <u>enforcement of policies</u> (administrative dictates, regulations and laws), <u>provision of direct services</u>, and <u>evaluation</u> of the effectiveness of that enforcement and those services to achieve specific goals to improve the public's health.

1. System Leadership, Organization, Regulation & Policy Subsystem a. Assessment Process

i. Monitor

Indicator 1.a.i.1	Scoring
Regional, accountable	0. Not known.
systems of care are	
established and	
monitored.	
	1. There is no formal substate structure of care other than local EMS jurisdictions.
	2. Individual trauma, cardiac or other specialty subsystems have evolved but are
	not formally recognized in EMSS statute, rules, regulations, protocols or other policies.
	3. Individual trauma, cardiac or other specialty subsystems have evolved and have
	some functional meaning in EMSS statute, rules, regulations, protocols or other
	policies. Some systems of accountability have been developed within regions.
	4. There are clearly defined specialty subsystems of care with regional
	infrastructures established uniformly under the state EMSS lead agency by statute,
	rules, regulations, protocols or other policies to guide and monitor care.
	5. There are clearly defined specialty subsystems of care with regional
	infrastructures established uniformly under the state EMSS lead agency by statute,
	rules, regulations, protocols or other policies to guide and monitor care. These
	regional systems of care routinely and uniformly report on care performance
	through the state EMSS lead agency, which routinely monitors these regional,
	accountable systems of care.

ii. Diagnose/Investigate

ii. Diagnose/filvestigate				
Indicator 1.a.ii.1	Scoring			
Strategic planning process exists	0. Not known.			
to develop or update the state	A			
EMSS plan supported by				
external review and/or QI				
process.				
	1. No external examination of the EMSS or individual components has			
	occurred.			
	2. An internal or external examination of the EMSS is scheduled			
	within the next 6 months.			
,	3. An internal review has been conducted by the EMSS lead agency			
	utilizing the Model EMS System Self-Assessment and a strategic			
	planning process has been employed to develop or update the state			
	EMSS plan.			
	4. A formal evaluation has been conducted by outside EMSS			
	"experts", at a minimum utilizing the Model EMS System Self-			
	Assessment indicators and format, and a strategic planning process has			
	been employed to develop or update the state EMSS plan			
	5. Independent external reassessment occurs regularly, at least every			
	five years, and/or a broad-based statewide quality improvement			
	process is employed on an on-going fashion. Either employs the Model			
	EMSS Self-Assessment as a basis, and is linked with a strategic			
	planning process to update the EMSS plan.			

b. Policy Process i. Inform & Organize

Indicator 1.b.i.1	Scoring
The lead agency demonstrates that it can bring organizations together to implement and maintain an EMSS which integrates the needs of special populations.	0. Not known.
	1. There is no evidence of partnerships, alliances, or organizations working together to implement and maintain a comprehensive EMSS.
	2. There have been limited attempts to organize groups, but to date no ongoing system committees meeting regularly to design or implement the EMSS.
	3. The lead agency has multiple committees meeting regularly to develop and implement a comprehensive EMSS plan.
	4. The lead agency demonstrates, through its various committees, an ability to bring together multidisciplinary groups interested in developing, implementing, and maintaining a comprehensive EMSS plan which addresses the needs of children and other special populations. Multiple stakeholders for various disciplines are routinely recruited to participate in system operational issues and refinement depending on expertise needed.
	5. The lead agency has brought together multiple stakeholder groups and other state agencies to assist with, and make recommendations on, the development and implementation of the EMSS, preferably through a statewide, statutorily authorized, multidisciplinary, multi-agency body acting in an advisory or authority capacity. There is evidence that the needs of pediatric and other special populations have been integrated into state statutes, rules, and regulations.

ii. Develop Policies

II. Develop Folicies	
Indicator 1.b.ii.1	Scoring
Legislative authority (state regulations, rules	0. Not known.
and/or statute) identifies an EMSS lead agency,	
director, and medical director, and authorizes	
system development and oversight	
responsibilities.	
	1. There is no specific legislative authority to plan,
	develop, implement, manage, and evaluate, or fund, the
,	EMSS and its component parts.
	2. There is legislative authority for establishing an
	EMSS, and specific timelines for adoption are being
	drafted and reviewed by emergency care constituencies.
	3. The lead agency is identified in State statute and is
	authorized to plan, develop, lead, and regulate a
	comprehensive statewide EMSS system including the
	component subsystems described in the Model EMSS
	Plan.

4. The lead agency is identified in State statute and is
authorized to plan, develop, lead, and regulate a
comprehensive statewide EMSS system including the
component subsystems described in the Model EMSS
Plan., and is required to report on the progress and
effectiveness of system implementation.
5. The lead agency, state EMS director, and state EMS
medical director are identified in State statute. The lead
agency is authorized to plan, develop, lead, monitor and
regulate a comprehensive statewide EMSS system
including the statewide regionalized, coordinated and
accountable systems of emergency care their component
subsystems described in the Model EMSS Plan., and is
required to regularly report on the progress and
effectiveness of system implementation based on a
quality improvement process.

Indicator 1.b.ii.2	Scoring
Administrative rules/regulations direct the	0. Not known.
development of operational policies and	
procedures at the State, regional, and local levels.	• ()
	1. There is no legal authority to adopt administrative
	rules/regulations regarding the development of the
	EMSS at the State, regional, or local levels.
	2. There is legal authority, but there are no
	administrative rules/regulations governing EMSS
	development, including component subsystems of the
	EMSS.
	3. There are draft State, regional, or local
	rules/regulations for the different subsystem
	components of EMSS development.
	4. There are existing statewide administrative
	rules/regulations for planning, developing, and
	implementing the EMSS and its subsystem
	components at the State, regional, and local levels.
	5. The lead agency regularly reviews, through
CX	established committees and stakeholders, the
	rules/regulations governing system performance,
	including policies and procedures for system
6757	operations at the State, regional, and local levels that
	include integration of all subsystem components.

Indicator 1.b.ii.3	Scoring
The lead agency has adopted clearly	0. Not known.
defined EMSS standards (e.g., facility	
standards, triage and transfer	
guidelines, data collection standards)	
and has sufficient legal authority to	
ensure and enforce compliance.	
	1. The lead agency does not have sufficient legal authority and
	has not adopted or defined EMSS performance and operating
	standards, nor is there sufficient legal authority to do so.
	2. Sufficient authority exists to define and adopt standards for
	EMSS performance and operations, but the lead agency has not

yet completed this process.
3. There is sufficient legal authority to adopt and
implement operation and performance standards
including enforcement. Draft process procedures have been
developed.
4. The authority exists to fully develop all operational
guidelines and standards; the stakeholders are reviewing draft
policies and procedures; and adoption by the lead agency,
including implementation and enforcement, is pending.
5. The lead agency has adopted clearly defined EMSS standards
(e.g., facility standards, triage and transfer guidelines, data
collection standards) and has sufficient legal authority to ensure
and enforce compliance. These EMSS performance standards
are in place and compliance is being actively monitored and
enforced through well-defined policies and procedures.

Indicator 1.b.ii.4	Scoring
The lead agency has adopted and uses goals	0. Not known.
and time-specific, quantifiable, and measurable objectives for the EMSS.	
	1. There are no goals or time-specific, quantifiable, and measurable objectives for the EMSS.
	2. The lead agency leaders have met to discuss time- specific, quantifiable goals.
	3. The lead agency leaders are beginning the process of identifying measurable program goals and outcome-based, time-specific, quantifiable, and measurable objectives.
	4. The lead agency leaders have adopted goals and time- specific, quantifiable, and measurable objectives that guide system performance.
	5. Lead agency leaders, in consultation with their statewide multidisciplinary, multi-agency board, have established measurable program goals and outcomebased, time-specific, quantifiable, and measurable
CX	objectives that guide system effectiveness and system performance.

Indicator 1.b.ii.5	Scoring
The lead agency has	0. Not known.
adopted an Emergency	
Medical Services	
System plan.	
	1. There is no EMSS plan, and one is not in progress.
	2. There is no EMSS plan, although some groups have begun meeting to discuss
	its development.
	3. An EMSS plan was developed and adopted by the lead agency. The plan,
	however, has not been endorsed by EMSS stakeholders.
	4. An EMSS plan has been developed with multi-agency groups, adopted, and
	endorsed by those groups.
	5. A comprehensive EMSS plan has been developed and adopted in conjunction
	with all key EMSS stakeholders, and includes the integration of all subsystem

components (and the Transportation Resources component specifically defines EMS service areas and their integration in regional, accountable systems of care). This plan is linked to the Strategic Highway Safety Plan to ensure that EMSS information is used to evaluate highway safety problems and to improve post crash care and survivability.

c. Assurance Process

i. Enforce Policies

Indicator 1.c.i.1	Scoring
The lead agency ensures that prehospital care is	0. Not known.
provided by licensed agencies.	
	1. There is no evidence that the state ensures appropriate
	agency licensure and compliance.
	2. The EMSS lead agency refers complaints concerning
	issues of prehospital agency performance to another
	agency charged with prehospital EMS regulation.
	3. The EMSS lead agency resolves complaints
	involving prehospital agencies.
	4. The EMSS lead agency monitors compliance of
	prehospital agencies with rules, regulations, and
	protocols.
	5. The EMSS lead agency maintains ongoing EMSS
	performance improvement processes and enforces
	prehospital agency compliance with any rules,
	regulations, or protocols (e.g., taking patients to the
Δ	correct facility in accordance with pre-existing
	destination protocols).

Indicator 1.c.i.2	Scoring
The lead agency ensures that prehospital care is	0. Not known.
provided by licensed personnel.	
	1. There is no evidence that the state ensures appropriate
	agency licensure and compliance.
CX.	2. The EMSS lead agency refers complaints concerning
X	issues of prehospital personnel performance to another
	agency charged with prehospital EMS regulation.
	3. The EMSS lead agency resolves complaints
	involving prehospital personnel.
Y	4. The EMSS lead agency monitors compliance of
	prehospital personnel with rules, regulations, and
	protocols.
	5. The EMSS lead agency maintains ongoing EMSS
	performance improvement processes and enforces
	prehospital personnel compliance with any rules,
	regulations, or protocols (e.g., taking patients to the
	correct facility in accordance with pre-existing
	destination protocols).

ii. Provide Services

Indicator 1.c.ii.1	Scoring	

The lead agency provides an array of system services to EMSS agencies, facilities, and others based on identified needs.	0. Not known.	
	1. No process for assessing the needs of EMSS participants or others has been conducted or is planned.	
	2. An internal or external examination of the EMSS including, leading to, or for the sole purpose of a needs assessment is scheduled within the next 6 months.	
	3. An internal or external examination of the EMSS including, leading to, or for the sole purpose of a needs assessment has been performed. An array of service needs has been identified and plans to develop or update those services are being pursued.	
	4. An internal or external examination of the EMSS including, leading to, or for the sole purpose of a needs assessment is regularly performed. An array of service needs including leadership, planning, coordination, implementation, response and technical assistance services are evaluated.	
	Once needs are identified, processes for implementing and monitoring those services are routinely employed.	
	5. An internal or external examination of the EMSS including, leading to, or for the sole purpose of a needs assessment is performed every three to five years. Or, these approaches may be replaced by a system of performance improvement which generates data sufficient to evaluate needs and update services on an on-going basis. An array of service needs including leadership, planning, coordination, implementation, response and technical assistance services are evaluated. Once new or updated needs are identified (e.g. human resources augmentation), processes for implementing and	
	monitoring those services are routinely employed (e.g. recruitment/retention program assistance).	

iii. Evalua<u>te</u>

Indicator 1.c.iii.1	Scoring
The lead agency prepares annual reports on	0. Not known.
the status of the statewide EMSS.	
	No annual reports are available.
	2. Annual reports are prepared but are not based on input from providers and other key stakeholders.
	3. Annual reports are written by the lead agency with input from providers and other key stakeholders. Many subsystem reports are produced without reference to one another.
	4. Comprehensive annual reports on the status of the statewide EMSS, including the effectiveness of all subsystems are written by the lead agency in conjunction with providers and other stakeholders. These have begun to incorporate state EMSSIS data and performance measures derived from this self-assessment tool.
	5. Comprehensive annual reports on the status of the statewide EMSS, including the effectiveness of all subsystems are written by the lead agency in conjunction

with providers and other stakeholders. These routinely
report state EMSSIS data and performance measures
derived from this self-assessment tool and integrate
comparisons with similar states through NEMSIS data.



2. Resource Management Subsystems – Financial a. Assessment Process i. Monitor

Indicator 2.a.i.1	Scoring
Budgets are developed for the lead agency	0. Not known
and other EMSS subsystem infrastructure.	
	1. There is no finaling to compart the EMCC lead account.
	1. There is no funding to support the EMSS lead agency infrastructure and/or there are no processes in place upon
	which to base budgets.
	2. The only budgeting process is that of the lead agency's
	executive branch department. There may be some ad hoc
	interested party input sought in that process. There may be
	separate legislative initiatives for specific EMSS needs by
	outside special interests.
	3. The lead agency utilizes a participative process
	representative of EMSS stakeholders to develop its budget.
	4. The lead agency incorporates the results of a regular
	state EMSS evaluation, needs assessment or a strategic
	planning process in a participative, representative process
	to develop its budget.
	5. The lead agency routinely utilizes strategic planning
	processes, with broad-based stakeholder representation and
	participation, to develop its budget for the EMSS and its
	subsystems. The strategic planning processes utilize data
	from state EMSS evaluations and/or specific statewide
	needs assessment processes. Regardless of which of these
Y	sources of overall baseline information is used, the
	planning process utilizes on-going system performance
	improvement data to make budgetary decisions.

Indicator 2.a.i.2	Scoring
There is an established method of collecting	0. Not known
EMSS financial data from all health care	
facilities and EMS agencies including patient	
charges as well as administrative and system	
costs.	
	Financial data are not collected as part of the EMSS information system (EMSSIS).
	2. Financial data are collected as part of the EMSSIS at
	individual facilities and agencies but are not reported to the
	lead agency.
/	3. Financial data are collected as part of the EMSSIS and
	are analyzed and reported by the lead agency.
	4. Financial data from the EMSSIS are linked with
	at least one other source of cost data such as hospital
	discharge data.
	5. Financial data are routinely derived from the EMSSIS,
	insurers, emergency department, hospital discharge, death
	certificate and rehabilitation data and, along with data on
	general EMSS infrastructure costs, are used to assess
	cost/benefit of the system. A method exists to investigate,

diagnose and intervene in problems identified.

ii. Diagnose/Investigate

See 2.a.i.2.

See 2.a.i.3 on resource assessment.

b. Policy Process

i. Inform & Organize

See 2.a.i.1 (includes stakeholder participation).

ii. Develop Policies

Indicator 2.b.ii.1	Scoring
There is funding of the EMSS and its lead	0. Not known
agency.	_1
	1. There is no specific funding to support the EMSS lead
	agency and other EMSS infrastructure.
	2. Occasional funding has been directed at EMSS
	infrastructure support, and appropriations have
	been made to the lead agency budget for this purpose.
	3. Occasional funding has been directed at EMSS
	infrastructure support, and appropriations have
	been made to the lead agency budget for this purpose.
	More stable sources of funds have been identified, but the
	funds have not been appropriated for EMSS.
	4. Consistent, though limited, infrastructure funding has
	been appropriated to the lead agency budget.
	5. The legislature has identified, and appropriated
	sufficient infrastructure funding from general fund and
	non-lapsing sources for the lead agency consistent with its
	legislated mandates.

c. Assurance Process

i. Enforce Policies

N/A:

ii. Provide Services

N/A?

iii. Evaluate

See 1.c.iii.1 on annual reporting

3. Resource Management Subsystems - Human Resources

a. Assessment Process

i. Monitor

Indicator 3.a.i.1	Scoring
A performance standard has been established for	0. Not known
prehospital licensed/certified personnel turnover	
rate. The NHTSA Performance Measures (PM)	
Indicator "2- Annual Turnover Rate" or a similar	
measure has been adopted as a statewide PM	1
indicator and data contributing to it are routinely	
collected, results analyzed and interventions sought	
where necessary on a local, regional, and state level.	
	1. There is no such performance standard or PM
	indicator and none is planned at this time.
	2. Such a performance standard and PM indicator
	have been adopted on a jurisdiction by jurisdiction
	basis without statewide coordination.
	3. There is no such performance standard or PM
	indicator, or they have been adopted on a
	jurisdiction by jurisdiction basis without statewide
	coordination, but both are planned for statewide
	implementation within the next year.
	4. This performance standard and PM indicator
	have been established on a statewide basis and data
	are now being collected, results analyzed and
	interventions sought as identified. Statewide
Y \	performance does not meet the performance
	standard as a whole.
	5. This performance standard and PM indicator
	have been adopted as a statewide PM indicator and
	data contributing to it are routinely collected, results
	analyzed and interventions sought where necessary
	on a local, regional, and state level. Statewide
Y	performance meets or exceeds the performance standard as a whole.
CX	stanuaru as a whole.

See 2.a.i.3 on resource assessment.

ii. Diagnose/Investigate

See 2.a.i.3 on resource assessment.

b. Policy Process

i. Inform & Organize

Indicator 3.b.i.1	Scoring
Education for EMSS participants is developed based on a review and evaluation of EMSS information system (EMSSIS) data with performance improvement and medical direction involvement.	0. Not known
	1. There is no correlation between training programs for providers and the EMSSIS.

2. There is limited use of EMSSIS reports to target educational opportunities.
3. There is evidence that some providers are using EMSSIS reports to identify educational needs and to
incorporate them into training programs.
4. There is written documentation (e.g. meeting minutes) that many educational forums have been conducted based on EMSS data, their use in
ongoing performance improvement processes and review by medical direction. Clear ties link
education of providers with identified areas of need from EMSSIS reports.
5. Written evidence exists that routine analysis of EMSSIS reports, EMSSIS based-based performance improvement reports, medical direction review and
educational opportunities is being conducted on a state and jurisdictional basis. Integrated program
objectives tying system performance and education are implemented and routinely evaluated. Regular
updates to EMSSIS information and education are available.

ii. Develop Policies

Indicator 3.b.ii.1	Scoring
The EMSS lead agency has adopted scopes of	0. Not known.
practice consistent with national standards.	
	1. The EMSS lead agency has neither guidance nor
	requirements for scopes of practice in the
	licensure/certification of EMS personnel.
	2. The EMSS lead agency has some guidance or
	requirements for scopes of practice in the
	licensure/certification of EMS personnel. These
	reflect a minimum or maximum scope of practice
A /	with much jurisdictional or regional variation.
	3. The EMSS lead agency has extensive guidance
Y Y	and requirements for scopes of practice in the
CX.	licensure/certification of EMS personnel. These
	have established fairly uniform practices across the
	state with some local variation. These do not reflect
	impact from the National EMS Scope of Practice
	Model, nor is there a plan for bridging to that Model.
	4. The EMSS lead agency has extensive guidance
	and requirements for scopes of practice in the
	licensure/certification of EMS personnel. These
	have established fairly uniform practices across the
	state with some local variation. These may or may
	not reflect impact from the National EMS Scope of
	Practice, but there is there a clear EMSS lead
	agency plan for bridging to that model.
	5. The EMSS lead agency has adopted scopes of
	practice consistent with the National EMS Scope of
	Practice and these have been implemented with
	accompanying guidance and requirements.

Indicator 3.b.ii.2	Scoring
The EMSS lead agency requires national	0. Not known.
certification for state licensure/certification.	
	1. The EMCC lead agency does not require notional
	1. The EMSS lead agency does not require national certification for the licensure/certification of EMS
	personnel. It grants reciprocity on a case by case
	basis for out of state applicants. It has no plan to
	change these practices in the next year.
	The EMSS lead agency does not require national
	certification for the licensure/certification of EMS
	personnel. It grants reciprocity on a case by case
	basis for out of state applicants. It has plans to
	adopt national certification in at least some levels in
	the next year.
	3. The EMSS lead agency requires national
	certification for the licensure/certification of some,
	but not all, levels of EMS personnel. It grants
	reciprocity on a case by case basis for out of state
	applicants in levels for which it does not recognize
	national certification. It has no plan to change these
	practices in the next year.
	4. The EMSS lead agency requires national
	certification for the licensure/certification of some,
	but not all, levels of EMS personnel. It grants
	reciprocity on a case by case basis for out of state
	applicants in levels for which it does not recognize
	national certification. It has plans to adopt national
	certification for all levels in the next year.
	5. The EMSS lead agency requires national
	certification for the licensure/certification of all
	levels of EMS personnel.

Indicator 3.b.ii.3	Scoring
The EMSS lead agency requires national	0. Not known.
accreditation of education programs.	
	1. The EMSS lead agency does not require national
	accreditation of education programs. It has no
	mechanism for approving education programs or
	courses. It has no plan to change these practices in
Y	the next year.
	2. The EMSS lead agency does not require national
	accreditation of education programs. It has an
	internal mechanism for approving education
	programs or courses. It has no plan to change these
	practices in the next year.
	3. The EMSS lead agency does not require national
	accreditation of education programs. It has an
	internal mechanism for approving education
	programs or courses. It has plans to require national
	accreditation of paramedic education programs
	within the next year.
	4. The EMSS lead agency requires national

accreditation of paramedic education programs. It
has an internal mechanism for approving other
levels of education programs or courses which
includes standards that are consistent with the
National EMS Education Standards. It has no plan
to change these practices in the next year.
5. The EMSS lead agency requires national
accreditation of paramedic education programs. It
has an internal mechanism for approving other
levels of education programs or courses until such
time as national accreditation is available at one or
more of these levels. This internal mechanism
includes standards that are consistent with the
National EMS Education Standards. It has
committed to requiring national accreditation within
two years of accreditation availability.

c. Assurance Process

i. Enforce Policies

Indicator 3.c.i.1	Scoring
Procedures for enforcing EMS personnel	0. Not known.
compliance with license/certification laws,	
regulations, and policies.	, \ \ \ \
	1. There are no laws, regulations, and policies
	pertaining to EMS personnel licensure/certification.
	2. There are laws, regulations, and policies
	pertaining to EMS personnel licensure/certification,
	but there are no clear enforcement procedures.
	3. There are laws, regulations, and policies
	pertaining to EMS personnel licensure/certification.
	There are multiple agencies including or instead of
	the EMSS lead agency involved in enforcing these,
	reducing the clarity of responsibility for
A //	enforcement and producing potential inter-agency
	conflict.
Y Y	4. There are laws, regulations, and policies
CX.	pertaining to EMS personnel licensure/certification.
X	There are multiple agencies including the EMSS
	lead agency involved in enforcing these, however
	the relationships among these seem effective and
	procedures should be clear to the EMS community.
7	5. The EMS lead agency maintains clear
	procedures for enforcing personnel compliance with
Y	laws, regulations, and policies pertaining to provider
	licensure/certification.

ii. Provide Services

Indicator 3.c.ii.1	Scoring
The EMSS agency monitors and addresses workforce needs.	0. Not known.

The EMSS lead agency does not formally
monitor workforce needs or provide assistance for
otherwise perceived workforce issues.
The EMSS lead agency does not formally
monitor workforce needs but makes resources such
as management guidance or recruitment/retention
support materials available to provider agencies
upon request.
3. The EMSS lead agency does not formally
monitor workforce needs, but in response to
otherwise perceived needs it routinely investigates
health/safety issues, distributes management
guidance or recruitment/retention support materials
to provider agencies, publicizes this availability, and
provides staff technical assistance as requested.
4. The EMSS lead agency is establishing a system
to formally monitor workforce needs. In the
interim, it routinely investigates health/safety issues,
distributes management guidance and
recruitment/retention support materials to provider
agencies, publicizes this availability, has developed
training programs to address these issues, and
provides staff technical assistance as requested.
5. The EMSS lead agency assures an on-going
needs assessment for areas of personnel shortage,
trends in statewide personnel utilization, and
generalized health or safety issues. Based on this
on-going needs assessment, the lead agency has
either documented actions to address human
resources needs in the state or has documented that
no significant workforce needs or provider agency
management issues exist.

Indicator 3.c.ii.2	Scoring
A structured mechanism exists to implement	0. Not known
medical direction mediated changes in protocol and	
treatment practices.	
CX.	1. There is no structured mechanism to inform or
X	educate personnel in new protocols or treatment
A Y	approaches adopted by medical direction.
	2. A structured mechanism is in place to inform or
	educate personnel in new protocols or treatment
X	approaches adopted by medical direction, but it has
	not been tried or tested.
Y	3. A structured mechanism is in place to inform
	personnel in new protocols or treatment approaches
	adopted by medical direction.
	4. A structured mechanism is in place to educate
	personnel in new protocols and treatment
	approaches adopted by medical direction.
	5. A structured mechanism exists to educate
	personnel in new protocols and treatment
	approaches, as adopted by medical direction, in a
	timely manner. There is a method to monitor
	compliance with new procedures as they are

instituted.

iii. Evaluate

See 1.c.iii.1 on annual reporting. See 7.c.ii.2.



4. Resource Management Subsystems – Transportation

a. Assessment Process

i. Monitor

12-07 Draft Note: It is suggested that these intervals be made into separate indicators for easier scoring. Disagreement exists on keeping the "response" interval because it can create controversy. Comment is invited.

Indicator 4.a.i.1	Scoring
A performance standard has been established for	0. Not known
response, scene, and transport time intervals by both	
mean and 90 th percentile measures. The NHTSA	
Performance Measures (PM) Indicators "10.1-	
Mean Emergency Patient Response Interval",	Y
"10.2 - 90 th Percentile Emergency Response	
Interval", "10.3- Mean Emergency Scene Interval",	
"10.4 - 90 th Percentile Emergency Scene Interval""	<u> </u>
"10.5- Mean Emergency Transport Interval", and	
"10.6- 90 th Percentile Emergency Transport	
Interval" have been adopted as statewide PM	• . ()
indicators and data contributing to them are	
routinely collected, results analyzed and	× ×
interventions sought where necessary on a local,	
regional, and state level.	
	1. There are no such performance standards or PM
	indicators and none are planned at this time.
	2. Such performance standards and PM indicators
	have been adopted on a jurisdiction by jurisdiction
	basis without statewide coordination.
	3. There is no such performance standard or PM
	indicators, or they have been adopted on a
	jurisdiction by jurisdiction basis without statewide
	coordination, but both are planned for statewide
	implementation within the next year.
ev y	4. This performance standard and PM indicators
	have been established on a statewide basis and data
	are now being collected, results analyzed and
	interventions sought as identified. Statewide
K 0	performance does not meet the performance
	standard as a whole.
\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	5. This performance standard and PM indicator
	have been adopted as a statewide PM indicator and
7	data contributing to it are routinely collected, results
	analyzed and interventions sought where necessary
	on a local, regional, and state level. Statewide
	performance meets or exceeds the performance
	standard as a whole.

Indicator 4.a.i.2	Scoring
A performance standard has been established for	0. Not known
delay-causing ambulance crashes. The NHTSA	
Performance Measures (PM) Indicator " 16.1 -	

Delay-Causing Crash Rate per 1,000 EMS	
Responses" has been adopted as a statewide PM	
indicator and data contributing to it are routinely	
collected, results analyzed and interventions sought	
where necessary on a local, regional, and state level.	
	1. There is no such performance standard or PM
	indicator and none is planned at this time.
	2. Such a performance standard and PM indicator
	have been adopted on a jurisdiction by jurisdiction
	basis without statewide coordination.
	3. There is no such performance standard or PM
	indicator, or they have been adopted on a
	jurisdiction by jurisdiction basis without statewide
	coordination, but both are planned for statewide
	implementation within the next year.
	4. This performance standard and PM indicator
	have been established on a statewide basis and data
	are now being collected, results analyzed and
	interventions sought as identified. Statewide
	performance does not meet the performance
	standard as a whole.
	5. This performance standard and PM indicator
	have been adopted as a statewide PM indicator and
	data contributing to it are routinely collected, results
	analyzed and interventions sought where necessary
	on a local, regional, and state level. Statewide
	performance meets or exceeds the performance
	standard as a whole.

See 2.a.i.3 on resource assessment.

ii. Diagnose/Investigate
See 4.a.i.1 and 4.a.i.2.
See 2.a.i.3 on resource assessment.

- b. Policy Processi. Inform & Organizeii. Develop Policies

Indicator 4.b.ii.1	Scoring
The lead EMSS agency has established standards for the equipping and operation EMS vehicles.	0. Not known
	There are no performance or review standards for EMS mobile medical and transportation
	services.
	2. There are performance/review standards for
	EMS mobile medical and transportation services,
	but they are incomplete and there is no documented
	schedule for update.

46

3. There are performance/review standards for
EMS mobile medical and transportation services,
but they are incomplete. They will be updated and
completed within the next year.
4. There are performance/review standards for
EMS mobile medical and transportation services,
but there is no effort to utilize or create evidence-
based standards where possible.
5. The lead EMSS agency has established
standards, drawing upon national or otherwise
evidence-based standards where possible, for the
equipping and operation of ground and water
ambulances and other EMS vehicles, and for the
clinical operations of air medical services.
Performance standards have been established as
policy for the indicators in section 4.a.

c. Assurance Process i. Enforce Policies

Indicator 4.b.ii.1	Scoring
The lead EMSS agency inspects vehicles and/or	0. Not known
conducts an on-going system of performance	
improvement and takes action to correct	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \
inadequacies.	
	There are no performance improvement or
	inspection standards for EMS mobile medical and
	transportation services.
	2. There are performance improvement or
	inspection standards for EMS mobile medical and
	transportation services, but they are incomplete or
	there is inadequate staff to enforce them. No
	changes are planned.
	3. There are performance improvement or
	inspection standards for EMS mobile medical and
	transportation services, but they are incomplete or
	there is inadequate staff to enforce them. Changes to
CX	rectify these inadequacies are documented to be
	completed within the next year.
	4. The lead EMSS agency regularly inspects
	vehicles and/or conducts on-going performance
A 0	improvement, utilizing the standards and
	performance indicators it has established The
	agency's authority and latitude to take timely and
	effective action when inadequacies are discovered
Y	that may pose a hazard to patients or the public is
	limited.
	5. The lead EMSS agency conducts on-going
	performance improvement and/or regularly inspects
	vehicles utilizing the standards and performance
	indicators it has established. The agency is
	empowered to take timely and effective action when
	inadequacies are discovered that may pose a hazard
	to patients or the public.

ii. Provide Services

Indicator 4.b.ii.1	Scoring
The lead EMSS agency is empowered to provide	0. Not known
EMS coordinating, patient care, and transportation	O. NOU KHOWH
services when deemed appropriate.	
services when deemed appropriate.	The lead EMSS agency is not empowered to
	provide EMS coordinating, patient care, or
	transportation services.
	The EMSS lead agency has a role in disaster
	planning and mass casualty operation coordination
	through its role in the state's emergency operations
	center/emergency management agency, but has no
	other capabilities.
	3. The EMSS lead agency is responsible for and
	has the authority to lead EMSS operations in
	statewide disaster planning and in mass casualty
	events that exceed local EMS agency and hospital
	mutual aid capabilities. It has no other operational
	role.
	4. The EMSS lead agency is responsible for and
	has the authority to lead EMSS operations in
	statewide disaster planning and in mass casualty
	events that exceed local EMS agency and hospital
	mutual aid capabilities. It has the responsibility to
	seek, contract with and coordinate EMSS services in
	areas that are or become inadequately served as it
	determines.
	5. The EMSS lead agency is responsible for and
	has the authority to lead EMSS operations in
Y \	statewide disaster planning and in mass casualty
	events that exceed local EMS agency and hospital
	mutual aid capabilities. It is empowered to provide
	EMS coordinating, patient care, and transportation
	services when deemed appropriate through contract
A '	or directly as resources are available (e.g. mass
	casualty supplementation services, services to areas
Y	where usual and customary EMS services have been
CX.	withdrawn or do not exist and have been determined
XV	to be necessary).

iii. Evaluate
See 1.c.iii.1 on annual reporting

5. Resource Management Subsystems – Facility and Specialty Care Regionalization

a. Assessment Process

i. Monitor

Indicator 5.a.i.1	Scoring
A performance standard has been established for	0. Not known
"Major Trauma Triage to Trauma Center Rate".	
The NHTSA Performance Measures (PM) Indicator	A
"5- Major Trauma Triage to Trauma Center Rate"	
or a similar measure has been adopted as a	
statewide PM indicator and data contributing to it	
are routinely collected, results analyzed and	
interventions sought where necessary on a local,	Y'
regional, and state level.	
	1. There is no such performance standard or PM
	indicator and none is planned at this time.
	Such a performance standard and PM indicator
	have been adopted on a jurisdiction by jurisdiction
	basis without statewide coordination.
	3. There is no such performance standard or PM
	indicator, or they have been adopted on a
	jurisdiction by jurisdiction basis without statewide
	coordination, but both are planned for statewide
	implementation within the next year.
	4. This performance standard and PM indicator
	have been established on a statewide basis and data
	are now being collected, results analyzed and
	interventions sought as identified. Statewide
	performance does not meet the performance
	standard as a whole.
	5. This performance standard and PM indicator
A ' /	have been adopted as a statewide PM indicator and
	data contributing to it are routinely collected, results
Y	analyzed and interventions sought where necessary
CX.	on a local, regional, and state level. Statewide
X	performance meets or exceeds the performance
A Y	standard as a whole.

Indicator 5.a.i.2	Scoring
A performance standard has been established for	0. Not known
"STEMI Triage to Specialty Center Rate". The	
NHTSA Performance Measures (PM) Indicator "9-	
STEMI Triage to Specialty Center Rate" or a	
similar measure has been adopted as a statewide PM	
indicator and data contributing to it are routinely	
collected, results analyzed and interventions sought	
where necessary on a local, regional, and state level.	
	1. There is no such performance standard or PM
	indicator and none is planned at this time.
	2. Such a performance standard and PM indicator
	have been adopted on a jurisdiction by jurisdiction

basis without statewide coordination.
3. There is no such performance standard or PM
indicator, or they have been adopted on a
jurisdiction by jurisdiction basis without statewide
coordination, but both are planned for statewide
implementation within the next year.
4. This performance standard and PM indicator
have been established on a statewide basis and data
are now being collected, results analyzed and
interventions sought as identified. Statewide
performance does not meet the performance
standard as a whole.
5. This performance standard and PM indicator
have been adopted as a statewide PM indicator and
data contributing to it are routinely collected, results
analyzed and interventions sought where necessary
on a local, regional, and state level. Statewide
performance meets or exceeds the performance
standard as a whole.

See 2.a.i.3 on resource assessment.

ii. Diagnose/Investigate

See 5.a.i.1, 5.a.1.a.2, and 5.b.ii.2 See 2.a.i.3 on resource assessment.

b. Policy Process i. Inform & Organize

1. Inform & Organize	
Indicator 5.b.i.1	Scoring
The EMSS lead agency brings	0. Not known.
stakeholder organizations together	
to implement and improve EMSS	
specialty care subsystems (e.g.	
trauma, cardiac, stroke, pediatric).	
	1. There is no evidence of partnerships, alliances, or organizations
CK	working together to implement and maintain specialty care
	subsystems.
	2. There have been limited attempts to organize groups, but to date no
	ongoing subsystem committees are meeting regularly to design or
	implement specialty care subsystems of the EMSS.
	3. The lead agency has at least one on-going committee with broad
	stakeholder representation meeting regularly to develop and
	implement a specialty care subsystem.
7	4. The lead agency has two or more on-going committees with broad
	stakeholder representation meeting regularly to develop and
	implement specialty care subsystems.
	5. The lead agency has two or more on-going committees with broad
	stakeholder representation meeting regularly to develop and
	implement specialty care subsystems (e.g. trauma, cardiac, stroke,
	pediatric). These are formally organized as multidisciplinary, multi-
	agency subcommittees of the state EMSS body. Their plans are
	integrated effectively into the statewide EMSS plan and its on-going
	review and improvement, and subsystem components coordinate well

through the lead agency and body (e.g. medical direction subsystem
development of prehospital protocols draws upon representatives of
specialty care subsystems for protocols in those areas).

ii. Develop Policies

Indicator 5.b.ii.1	Scoring
There is a legislatively authorized process for the	0. Not known
designation of specialty care facilities.	
	There is no process for the designation of specialty care facilities.
	2. There is no process for the designation of
	specialty care facilities but such a process is being
	planned for implementation within the next two years.
	3. There is a process for the designation of at least
	one type of specialty care subsystem facilities.
	4. There is a process for the designation of one or
	more types of specialty care subsystem facilities.
	This process is linked to the EMSS lead agency and
	can be used as a template for designation of other
	specialty care subsystem facilities.
	5. There is a legislatively authorized process for the
	designation of specialty care facilities that is
	governed by the EMSS lead agency and its specialty
	care subsystem committees, and it is actively
<u> </u>	designating and monitoring the facilities as
	components of those subsystems for at least one
	subsystem with more planned.

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Indicator 5.b.ii.2	Scoring
For each specialty care subsystem statewide, the	0. Not known
definition of patients who qualify for transfer to	
another level of specialty care facility is standard	
and those transfers are routinely made in a timely	
fashion.	
	1. There is no standard definition of transfer
X	"qualifying patient" in any specialty care subsystem
	or region. Such decisions are ad hoc and rely on
	relationships and experience between referring and
	receiving providers and facilities.
	2. There are fragmented processes within specialty
	care subsystems, based around specialty centers on
	a regional basis, which may or may not have
	"qualifying patient" definitions and procedures for
	transfer.
	3. A standard definition of transfer "qualifying
	patient" and statewide processes to implement
	transfers based on it should be in place in at least
	one specialty care subsystem within a year.
	4. A standard definition of transfer "qualifying
	patient" and statewide processes to implement
	transfers based on it are in place in at least one
	specialty care subsystem. These are linked to

performance improvement and medical direction review subsystems, and updated as needed on a statewide basis.
5. A standard definition of transfer "qualifying patient" and statewide processes to implement transfers based on it are in place in two or more specialty care subsystems. These are linked to performance improvement and medical direction review subsystems, and updated as needed on a statewide basis.

Indicator 5.b.ii.3	Scoring
State EMSS-wide prehospital triage criteria exist to	0. Not known
ensure appropriate emergency transport to specialty	or too mile with
care centers.	
	1. There are no formal triage criteria to ensure
	qualifying patients are transported to the most
	appropriate specialty facility.
	2. There are differing triage criteria guidelines used
	by different providers or jurisdictions.
	3. State EMSS-wide prehospital triage criteria are
	being developed and should be in place within the
	next year for at least one subspecialty system.
	4. State EMSS-wide prehospital triage criteria are in
	place for at least one subspecialty system. These are
	linked to performance improvement and medical
	direction review for appropriateness in identifying
	qualifying patients and in ensuring that they are
	transported to the appropriate specialty care facility.
	5. State EMSS-wide prehospital triage criteria are in
	place for at two or more subspecialty systems (e.g.
	the ACS/COT Trauma Field Triage Criteria for any
	trauma system). These are linked to performance
	improvement and medical direction review for
	appropriateness in identifying qualifying patients
CY	and in ensuring that they are transported to the
	appropriate specialty care facility. Sensitivity and
	specificity (over- and undertriage rates) of the
,	criteria used are regularly reported through the
	EMSS lead authority. Updates to the triage criteria
	are made as necessary to improve system
A 1'	performance.

Indicator 5.b.ii.4	Scoring
The EMSS has designated regional, accountable systems of care.	0. Not known
	1. There has been no coordinated attempt to designate specialty care facilities therefore there is no basis upon which to base such regionalization.
	2. Some facilities have been designated in at least one subsystem of specialty care and regions are beginning to emerge informally.

3. There is a coordinated effort linked to or governed by the EMSS lead agency to designate facilities in at least one specialty care subsystem. Facilities have been designated and "natural" regions, based on the geographic organization of those facilities and patient flow around them, have become apparent. There is no existing system of independent or EMSS lead agency regional offices/programs or those that do exist have boundaries other than those of the emerging natural regions.
4. There is a coordinated effort linked to or governed by the EMSS lead agency to designate facilities in at least one specialty care subsystem. Facilities have been designated and "natural" regions, based on the geographic organization of those facilities and patient flow around them, have become apparent. The EMSS lead agency is fostering an initiative to realign or establish meaningful infrastructure services around these new regions to establish accountable systems of care and is working with current EMS regions in states where they exist.
5. Specialty care center designation processes in two or more specialty care subsystems are mature. "Natural" regions, based on the geographic organization of those facilities and patient flow around them, have become apparent. The EMSS lead agency has developed a participatory, representative process for the designation of regional, accountable systems of care, including the ability to negotiate regional boundaries as necessary, and has designated these. It has included emergency management, emergency health preparedness, and public safety partners in these discussions in order coordinate regional response organization. Where necessary, the EMSS lead agency has established processes and perhaps administrative infrastructure, to support planning, implementation and coordination of regional system development.

c. Assurance Process

i. Enforce Policies

Indicator 5.c.i.1	Scoring
The EMSS lead agency enforces laws, rules, and	0. Not known
regulations concerning the designation of specialty	
care centers, including the ability to de-designate	
facilities for matters of noncompliance.	
	1. The lead agency does not have the authority
	to de-designate facilities for matters of
	noncompliance.
	2. The lead agency has the authority to de-designate
	facilities for matters of noncompliance but does not
	monitor facility performance.

3. The lead agency has the authority to de-designate
facilities for matters of noncompliance and monitors
facility performance.
4. The lead agency has the authority to de-designate
facilities for matters of noncompliance, monitors
facility performance, and has taken one or more
administrative actions to bring noncompliant
facilities into compliance. The development of
regional, accountable systems of care with adequate
infrastructure is underway. Planning to delegate to
these regions the authority to review and de-
designate facilities and take other corrective actions
is on-going.
5. Facilities are represented in the regional,
accountable systems of care performance
improvement processes and benchmark their
performance against local and national standards.
Issues of noncompliance are monitored and
addressed as part of the regional performance
improvement process. De-designation is
reserved only as a final public health safeguard and
is delegated to the regions.

See 5.b.ii.2.

ii. Provide Services

II. I Tovide Services	
Indicator 5.c.ii.1	Scoring
There is authority and adequate budget for an EMSS	0. Not known
lead agency medical director.	
	1. There is no requirement for an EMSS medical
	director, and no job description or budget has been
	developed.
	2. Authority, budget and job description for an
	EMSS medical director are being developed.
	3. Some parts of authority, budget, and job
A V	description are in place and a medical director is
	serving on a volunteer or part-time basis.
	4. There is authority, budget, and job description for
	a part-time EMSS medical director and one is in
A C	place. The job description includes requisite
	education, training, and certification for this
X Y	position
	5. There is authority, budget, and job description for
y	a full-time EMSS medical director and one is in
	place. The job description includes requisite
	education, training, and certification for this
	position.

Indicator 5.c.ii.2	Scoring
The EMSS lead agency has incorporated	0. Not known
rehabilitation services, within the	
EMSS plan and specialty care facilities standards.	

1 There are no written standards or plans for the
1. There are no written standards or plans for the
integration of rehabilitation services within the
EMSS or with specialty care facilities.
2. The EMSS plan has incorporated the use of
rehabilitation services, but the use of those facilities
for EMSS patients has not been fully realized.
3. The EMSS plan has incorporated requirements
for rehabilitation services. The specialty care
centers routinely use the rehabilitation expertise
although written agreements do not exist.
4. The EMSS plan incorporates rehabilitation
services throughout the continuum of care.
Specialty care centers have actively included
rehabilitation services and their programs in EMSS
patient care plans.
5. There is evidence to show a well-integrated
program of rehabilitation is available for all EMSS
patients. Rehabilitation programs are included in the
EMSS plan, and specialty care centers work closely
with rehabilitation centers and services to ensure
quality outcomes for EMSS patients.

Also see 5.b.ii.2 and 5.b.ii.3.

iii. Evaluate
See 1.c.iii.1 on annual reporting.

6. Public Access and Communications Subsystems

a. Assessment Process

i. Monitor

Indicator 6.a.i.1	Scoring
There is a regularly updated statewide	0. Not known
communications index of EMS agencies, emergency	
medical dispatch centers, and hospitals.	
	1. There is no such index, and none is planned at this time.
	2. There is no such index, but one is planned within
	the next year.
	3. There is an index listing some of these elements,
	with no plans to add elements.
	4. There is an index listing some of these elements,
	with plans to add all elements within the next year.
	5. There is a regularly updated statewide index of
	EMS agencies, emergency medical dispatch centers,
	and hospitals listing their (as appropriate)
	emergency access type (9-1-1, E-9-1-1, other),
	direct ten-digit dispatch number, ten-digit business
	number, dispatch voice frequency, dispatch data
	frequency, field to hospital frequency/ies, hospital
	to hospital frequency/ies, EMS tactical
	frequency/ies, broadband or wideband frequency/ies
	and purpose. The index also lists major
	communications system assets (at least fixed radio
	consoles and mobile units, towers, base stations, and
	recording equipment) by date and type.

ii. Diagnose/Investigate
See 6.b.ii.1 "Develop Policies"

b. Policy Process

i. Inform & Organize

i. Inform & Organize	
Indicator 6.b.i.1	Scoring
A public safety/emergency management statewide	0. Not known
interoperability executive committee produces and	
disseminates a statewide public safety statewide	
communications interoperability plan (SCIP). The	
EMSS is represented.	
Y	1. There is no SIEC or similar committee, and there
	is no current SCIP or EMSS communications plan.
	2. There is a statewide interoperability committee
	which meets on an ad hoc basis or otherwise
	infrequent basis and has little meaningful
	coordinating activity. There is no current EMSS
	communications plan.
	3. There is a statewide interoperability committee
	which meets on an ad hoc basis or otherwise
	infrequent basis and has little meaningful

coordinating activity for the EMSS. There is a current EMSS communications plan and the EMSS lead agency disseminates the plan and a system users guide.
4. There is an SIEC or similar committee which meets regularly and is developing a SCIP with multidisciplinary, multiagency input which will integrate the EMSS communications plan. The SIEC plans to then develop a systems users guide.
5. The Statewide Interoperability Executive Committee (SIEC) or similarly named and functioning body with EMSS representation produces and disseminates a statewide public safety statewide communications interoperability plan (SCIP) integrating the EMSS communications system plan. In addition, a "system users guide" is produced which explains NIMS and SafeCom compliant policies and procedures for participation in the public safety communications interoperable system (e.g. use of interoperability channels in

ii. Develop Policies

T. P. A. Ch. "1	G
Indicator 6.b.ii.1	Scoring
A public safety/emergency management statewide	0. Not known
interoperability executive committee is authorized	
as a policy-making body.	
	1. There is no SIEC or similar committee.
	2. There is a statewide interoperability committee
	which meets on an ad hoc basis or otherwise
	infrequent basis and has little meaningful
	coordinating activity.
	3. There is a statewide interoperability committee
	which meets on an ad hoc basis or otherwise
	infrequent basis, has developed and oversees a
CX	SCIP, but has little meaningful coordinating activity
	for the EMSS.
	4. There is an SIEC or similar committee which
	meets regularly and is developing a SCIP which will
	integrate the EMSS communications plan. The
Y	SIEC or similar body has the authority to enforce
	communications interoperability policies, including
	use of public safety frequencies within the state as
/	allowed by FCC rules.
	5. There is an authorized, adequately funded SIEC
	within the executive branch to plan, coordinate,
	implement, manage, and generate and enforce
	policies for interoperable communications
	including instate frequency coordination The EMSS
	is actively represented on the SIEC.
	i as the start and a specific of the start o

c. Assurance Process

i. Enforce Policies

1. Emorce roncies	
Indicator 6.c.i.1	Scoring
There is a statewide coordinated system for the	0. Not known
development, implementation, and ongoing	
evaluation of emergency medical dispatch (EMD)	
protocols	
	1. There are no EMD protocols.
	2. EMD protocols have been adopted on a limited
	jurisdiction by jurisdiction basis without statewide
	coordination or regard to the design of the EMSS.
	3. EMD protocols have been adopted on a
	widespread jurisdiction by jurisdiction basis without
	statewide coordination, EMSS medical direction
	oversight for the most part, or regard to the design
	of the EMS system, but are not in conflict with
	EMSS design.
	4. EMD protocols have been developed without
	statewide coordination but in close coordination
	with EMSS medical direction oversight in most
	jurisdictions and are congruent with EMSS design.
	5. EMD protocols have been developed with
	statewide coordination, in close coordination with
	EMSS medical direction oversight and are
	congruent with EMSS design. There are established
	procedures to involve representatives of EMD staff
	in EMD and EMSS performance improvement and
	a "feedback loop" to change protocols or to update
	dispatcher education when appropriate. These
	protocols include, but are not limited to, which
	resources to dispatch (for example, Advanced Life
	Support (ALS) versus Basic Life Support (BLS),
	use of lights and sirens mode, early notification of
A / /	the air medical and specialty facility resources, pre-
	arrival instructions, and other procedures necessary
Y	to ensure resources dispatched are consistent with
CX	the needs of emergency patients.

Indicator 6.c.i.2	Scoring
Public Safety Answering Points (PSAPs) implement	0. Not known
emergency medical dispatch.	
	1 DOAD 1
	1. PSAPs do not utilize EMD.
y	
	2. PSAPs have begun to train staff in EMD.
	3. All PSAPs have some level of EMD trained staff.
	4. All emergency callers to PSAPs are assured of
	interaction with EMD trained staff.
	5. All emergency callers to PSAPs are assured of
	interaction with EMD certified staff in a facility
	whose EMD program has a medical director and has
	been reviewed and approved/certified by the EMSS
	lead agency.

See also 6.b.ii.1 "Develop Policies"

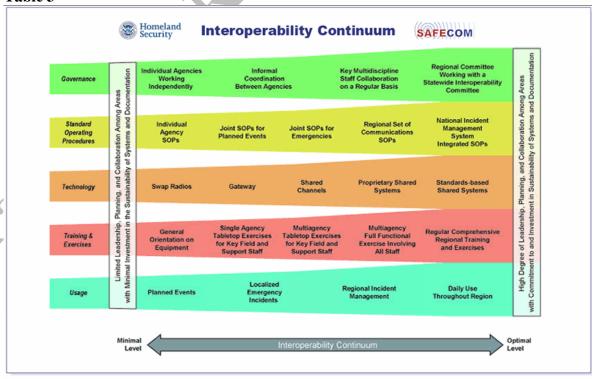
ii. Provide Services

Indicator 6.c.ii.1	Scoring
There is a universal access number (9-1-1) for	0. Not known
citizens to access the EMSS, with dispatch of	
appropriate medical resources.	
	1. There are still locales without a universal access
	number (9-1-1) for easy citizen access to the EMSS.
	2. There is a universal access number (9-1-1) for
	quick citizen access to care, though wireless 9-1-1 is
	not universally reliable.
	3. A universal access number (9-1-1) is reliably
	available for all landline and wireless callers
	statewide.
	4. A universal access number (9-1-1) is reliably
	available for all landline and wireless callers
	statewide and is integrated with all EMS
	jurisdictions' central communication systems under
	the statewide EMSS communications plan.
	5. State-of-the-art electronic, seamlessly linked
	citizen access (9-1-1) and dispatch communication
	systems are available within all jurisdictions and utilize state-of-art EMD and other dispatch
	procedures routinely evaluated in an on-going
	performance improvement program.
	performance improvement program.

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Indicator 6.c.ii.2	Scoring
There is a statewide, coordinated communication	0. Not known
system for the EMSS to ensure field-to-field, field-	
to-facility, and interfacility bi- or multi-directional	
communications among all system participants.	
	1. There is no statewide coordinated communication
CX	system for triage, treatment, and transport of
X	patients for either single or multiple patient
	encounters and most jurisdictions still rely on
	1970's era VHF/UHF systems. Interoperability is at
	"minimal" on the Interoperability Continuum (Table
Y	3, below).
	2. There is no statewide, coordinated EMSS
	communication system, however many jurisdictions
	have updated EMS communications systems in a
	planned fashion. Many jurisdictions have moved
	beyond "minimal" on the Interoperability
	Continuum.
	3. Most jurisdictions have updated their EMS
	communications systems and they are coordinated
	on a statewide basis according to an EMSS and/or
	SIEC communications plan. Most jurisdictions are
	beyond "minimal" on the Interoperability
	Continuum.

4. Many systems have begun to adopt wideband or
broadband capabilities to transmit data and to access
time-critical data bases (e.g. response resource
status) in real-time. Most jurisdictions are at least at
mid-point on the Interoperability Continuum.
Evaluation of the effectiveness of the
communication system is done routinely by the
EMSS lead agency or as part of the SIEC.
5. State-of-the-art electronic communication
systems are available within all jurisdictions and are
coordinated by an SIEC or similar body plan and
staff. The systems constitute a linkable statewide
system that is effective in all-hazards responses, can
be used as a quick call system for resources and is
linked to public health and other nontraditional
partners. The system is routinely evaluated on a
statewide basis and affords narrowband, wideband
and broadband solutions to EMS agencies and
facilities in all jurisdictions. All jurisdictions are at
least at mid-point, and most are at "optimal" on the
Interoperability Continuum. The maturity of
statewide EMSS communications interoperability is
as a whole at the "optimal" level as defined by the
USDHS SafeCom Interoperability Continuum.





iii. Evaluate

See 6.c.ii.1, above, "Provide Services". See 1.c.iii.1 on annual reporting.

Draft 2.01 Review Only

7. Public Information, Education and Prevention Subsystem a. Assessment Process

i. Monitor

Indicator7.a.i.1	Scoring
There is a comparison of emergent illness/injury	0. Not known
mortality using local, regional, statewide, and	
national data.	4
	1. There is no written comparison of emergent
	illness/injury mortality using local, regional,
	statewide, and national data.
	2. There is a written descriptive comparison of at
	least the leading cause of emergent illness/injury
	death using local, regional, and statewide data.
	3. There is a written descriptive, graphic, and
	tabular comparison of the leading cause of emergent
	illness/injury death using local, regional, statewide,
	and national data. An attempt is made to compare
	data to EMS system improvement efforts.
	4. There is a written descriptive, graphic, and
	tabular comparison of the top three leading causes
	of emergent illness/injury death using local,
	regional, statewide, and national data. An attempt is
	made to compare data to EMS system improvement
	efforts.
	5. There is a written descriptive, graphic, and
	tabular comparison of the top ten leading causes of
	emergent illness/injury death using local, regional,
	statewide, and national data. An attempt is made to
	compare data to EMS system improvement efforts.

Indicator7.a.i.2	Scoring
Collaboration exists between EMSS and public	0. Not known
health leaders to complete emergent illness/injury	
risk assessments.	
	1. No emergent illness/injury risk assessments are
\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	conducted.
	2. EMSS officials conduct emergent illness/injury
,	assessments; however, there is no involvement of
	public health officials in those assessments.
	3. Public health officials, along with EMSS
	participants, assist with the design of emergent
	illness/injury risk assessments.
	4. Public health officials, along with EMSS leaders,
	assist with the design and analysis of emergent
	illness/injury risk assessments.
	5. The public health epidemiologist, along with
	EMSS leaders, is involved in the development

of emergent illness/injury reports. There is clear evidence of data sharing, data linkage, and well-
defined reporting roles and responsibilities.

Indicator7.a.i.3	Scoring
The EMSS conducts a scientific consumer poll on a	0. Not known
periodic basis to gauge expectations about the	
EMSS.	
	1. No such poll is conducted or planned.
	. 1
	2. Such a poll is being investigated.
	3. Such a poll is planned in the next year.
	4. Such a poll has been conducted and the results
	reported. The results are being utilized to focus
	public information and education efforts and system
	service development.
	5. The EMSS conducts a scientific consumer poll
	on a periodic basis to gauge expectations about the
	EMSS such as access, speed of response, and level
	and type of care expected. Results are utilized to
	focus certain public information and education
	activities and system service development.

ii. Diagnose/Investigate

n. Diagnose/investigate	
Indicator7.a.ii.1	Scoring
The EMSS works with public health to identify	0. Not known
emergent illness/injury at-risk populations.	>
	1. There is no effort to describe risks to emergent
	illness/injury at-risk populations such as age
	categories, cultural/ ethnic populations, geographic
	variances, pediatrics, and high-risk co-morbidities,
	for example, substance abuse, or children with
	special health care needs, or any combination of
	these.
a V	2. Emergent illness/injury risk assessments have
	been conducted for various age groupings, for
	example, adolescents and elder persons.
	3. In addition to risk assessments for age cohorts,
	cultural/ethnic have been analyzed.
	4. In addition to risk assessments for age and
	cultural/ethnic cohorts, geographic distribution of
	emergent illness/injury within the EMSS has been
y	analyzed, for example, rural versus urban.
	5. There is strong evidence that multiple special at-
	risk populations have been identified during the
	assessment processes.

b. Policy Process i. Inform & Organize

Indicator7.b.i.1	Scoring

EMSS leaders (lead agency, advisory	0. Not known.
committees, and others) inform and educate about	
emergent illness/injury prevention and EMSS	
development.	
	1. No targeted messaging or media campaigns have
	begun to educate and inform community and State
	leaders or policy makers about either emergent
	illness/injury prevention needs or EMSS system
	development activities.
	2. Limited interfaces with policy makers and the
	media, aimed at both emergent illness/injury 🔨
	prevention and EMSS development, have occurred.
	Community development activities have been
	limited to incident-specific response opportunities.
	3. Community activities have begun with the
	development of targeted emergent illness/injury
	prevention campaigns, and there have been
	initial discussions with policy makers regarding
	EMSS development.
	4. EMS System leaders are engaging policy makers
	in discussions about emergent illness/injury
	prevention and the EMSS. Examples are evident of
	media awareness and media messaging targeted at
	emergent illness/injury prevention activities.
	5. A well-orchestrated and continuing EMMSS
	media campaign is evident. There is clear evidence
	that key policy makers at the State, regional, and
	local levels are keenly aware of the benefits of the
	EMSS and of the importance of emergent
	illness/injury prevention programs.

ii. Develop Policies N/A?

c. Assurance Process

i. Enforce Policies

N/A?

ii. Provide Services

	·
Indicator7.c.ii.1	Scoring
The EMSS lead agency has developed or adopted a	0. Not known.
community outreach informed self-determination	
program to help communities determine the type of	
local EMS system and level of public cost they	
prefer.	
	The EMSS lead agency does not provide
	community EMS system assessment or informed
	self-determination services (generically, a process
	through which communities are encouraged to
	evaluate their local EMSS, learn about alternative
	levels and type of EMS response and their
	comparative costs and then determine the type of
	system and level of public cost they prefer).
	2. The EMSS lead agency refers communities
	seeking such services to known suppliers of such
	services.

64

3. The EMSS lead agency provides some guidance
materials, advice, and information on suppliers of
such services.
4. The EMSS lead agency has developed a formal
technical assistance package for communities which
includes a detailed explanation of community EMS
assessment methods, informed self-determination
processes, and limited staff consultation.
5. The EMSS lead agency has developed a formal
technical assistance package for communities which
includes a detailed explanation of community EMS
system evaluation methods and informed self-
determination processes. It has developed or
adapted its own informed self-determination
program (generically, a process through which
communities are encouraged to evaluate their local
EMSS, learn about alternative levels and type of
EMS response and their comparative costs and then
determine the type of system and level of public
cost they prefer), and provides a range of staff
support, guidance materials and subsidies to
encourage adoption of the program.

Indicator7.c.ii.2	Scoring
The EMSS lead agency has developed or adopted a	0. Not known.
program to better enable provider agency leaders to	
effect public information, education, and relations	
(PIER) programs utilizing NHTSA and other	
materials.	Y
	1. The EMSS lead agency does not provide PIER
	support services for provider agencies.
	2. The EMSS lead agency makes PIER support
	materials available to provider agencies upon
	request.
	3. The EMSS lead agency routinely distributes
	PIER support materials to provider agencies, and
CX	publicizes this availability.
	4. The EMSS lead agency routinely distributes
	PIER support materials to provider agencies,
	publicizes this availability, and provides staff
	technical assistance as requested. This effort
Y	encourages consideration of EMS based community
	health services ("community paramedicine") as a
	means of meeting community health needs and
	strengthening local EMS response or other
	programs appropriate to the health needs of the
	state's various community types.
	5. The EMSS lead agency routinely distributes
	PIER support materials to provider agencies,
	publicizes this availability, and provides staff
	technical assistance as requested. This program
	includes not only robust resources on raising the
	profile of the local EMSS and emergency
	illness/injury prevention efforts in the community,

but enables agency leaders to explore opportunities to become involved in directly meeting preventive health, primary care and other needs in the community in order to strengthen the clinical base and response capabilities of the agency. This effort encourages consideration of EMS based community health services ("community paramedicine"), or other programs appropriate to the health needs of the state's various community types, and offers technical assistance in approaching issues such as medical direction and training for such services.

iii. Evaluate

See 1.c.iii.1 on annual reporting

8. Clinical Care, Integration of Care, and Medical Direction Subsystem a. Assessment Process

i. Monitor

Indicator 8.a.i.1	Scoring
The NHTSA Performance Measures (PM)	0. Not known
Attributes "17.1- Call Complaint Distribution" and	
"17.2 – Call Complaint Rate" have been adopted as	A
statewide PM attributes and data contributing to	
them are routinely collected, results analyzed at all	
levels and system planning interventions sought	
where necessary on a local, regional, and state level	
(e.g. better matching resources to call types experienced).	()
	1. There are no such PM attributes for which data is
	collected and none are planned at this time.
	2. Such PM attributes have been adopted on a
	jurisdiction by jurisdiction basis without statewide
	coordination.
	3. There are no such PM indicators, or they have
	been adopted on a jurisdiction by jurisdiction basis
	without statewide coordination, but are planned for
	statewide implementation within the next year.
	4. These PM attribute have been established on a
	statewide basis and data are now being collected,
	but analysis of results have not been integrated into planning processes.
	5. These PM attributes have been adopted on a
	statewide basis and data contributing to them are
	routinely collected, results analyzed at all levels and
	system planning interventions sought where
	necessary on a local, regional, and state level (e.g.
	better matching resources to call types experienced).

Indicator 8.a.i.2	Scoring
A performance standard has been established for	0. Not known
prehospital relief of pain. The NHTSA	
Performance Measures (PM) Indicators "6.1- Pain	
Relief Rate", "6.2- Pain Worsened Rate", and "6.3-	
Pain Unchanged Rate" have been adopted as	
statewide PM indicators and data contributing to	
them are routinely collected, results analyzed and	
interventions sought where necessary on a local,	
regional, and state level.	
	1. There is no such performance standard or PM
	indicators and none is planned at this time.
	2. Such a performance standard and PM indicators
	have been adopted on a jurisdiction by jurisdiction
	basis without statewide coordination.
	3. There is no such performance standard or PM
	indicators, or they have been adopted on a

jurisdiction by jurisdiction basis without statewide coordination, but both are planned for statewide
implementation within the next year.
4. This performance standard and these PM
indicators have been established on a statewide
basis and data are now being collected, results
analyzed and interventions sought as identified.
Statewide performance does not meet the
performance standard as a whole.
5. This performance standard and these PM
indicators have been adopted statewide and data
contributing to them are routinely collected, results
analyzed and interventions sought where necessary
on a local, regional, and state level. Statewide
performance meets or exceeds the performance
standard as a whole.

Indicator 8.a.i.3	Scoring
A performance standard has been established for	0. Not known
"EMS Cardiac Arrest Survival Rate to Hospital	• (7)
Discharge". The NHTSA Performance Measures	
(PM) Indicator "18.2- EMS Cardiac Arrest Survival	
Rate to Hospital Discharge" has been adopted as a	
statewide PM indicator and data contributing to it	
are routinely collected, results analyzed and	
interventions sought where necessary on a local,	
regional, and state level.	
	1. There is no such performance standard or PM
	indicator and none is planned at this time.
	2. Such a performance standard and PM indicator
	have been adopted on a jurisdiction by jurisdiction
	basis without statewide coordination.
, ' /	3. There is no such performance standard or PM
	indicator, or they have been adopted on a
Y	jurisdiction by jurisdiction basis without statewide
CX	coordination, but both are planned for statewide
XV	implementation within the next year.
	4. This performance standard and PM indicator
	have been established on a statewide basis and data
	are now being collected, results analyzed and
X Y	interventions sought as identified. Statewide
	performance does not meet the performance
Y	standard as a whole.
	5. This performance standard and PM indicator
	have been adopted as a statewide PM indicator and
	data contributing to it are routinely collected, results
	analyzed and interventions sought where necessary
	on a local, regional, and state level. Statewide
	performance meets or exceeds the performance
	standard as a whole.

Indicator 8.a.i.4	Scoring

A performance standard has been established for "Rate for Appropriate Use of Oxygen". The NHTSA Performance Measures (PM) Indicator "14-Rate of Appropriate Oxygen Use" has been adopted as a statewide PM indicator and data contributing to it are routinely collected, results analyzed and interventions sought where necessary on a local,	0. Not known
regional, and state level.	
	1. There is no such performance standard or PM indicator and none is planned at this time.
	2. Such a performance standard and PM indicator have been adopted on a jurisdiction by jurisdiction basis without statewide coordination.
	3. There is no such performance standard or PM
	indicator, or they have been adopted on a jurisdiction by jurisdiction basis without statewide
	coordination, but both are planned for statewide
	implementation within the next year.
	4. This performance standard and PM indicator have been established on a statewide basis and data are now being collected, results analyzed and
	interventions sought as identified. Statewide
	performance does not meet the performance standard as a whole.
	5. This performance standard and PM indicator
	have been adopted as a statewide PM indicator and
	data contributing to it are routinely collected, results analyzed and interventions sought where necessary
	on a local, regional, and state level. Statewide
	performance meets or exceeds the performance
	standard as a whole.

ii. Diagnose/Investigate See 8.a.i.1 through 8.a.i.4

b. Policy Process

i. Inform & Organize

i. morni & Organize	
Indicator 8.b.i.1	Scoring
There is a clear-cut organization of information	0. Not known
flow, authority and responsibility for medical	
direction from the state level through the local level.	
	1. There is no statewide EMSS medical direction
/	committee system.
	2. There have been informal efforts to organize
	multijurisdictional or regional committees of local
	medical directors and others to standardize
	protocols, performance improvement mechanisms
	and other processes.
	3. There is a distinct and uniform history of
	organizing medical committees on the regional
	and/or state levels to pursue standardization of

	practices and processes. There is no legislated authorization of this structure and therefore no
	formal authority, responsibility or protections from
	liability.
	4. There is a distinct and uniform history of
	organizing medical committees on the regional
	and/or state levels to pursue standardization of
	practices and processes. There is no legislated
	authorization of this structure and therefore no
	formal authority or responsibility for these
	committees. Responsibility for protocol adoption
	and other related activities may be vested in
	individuals at the local level promoting
	fragmentation of practice across regions and the
	state, or at the regional or state levels where input
	into decision-making may be uneven.
	5. There is a clear-cut organization and division of
	legal authority and responsibility for medical
	direction and for information flow involved in the
	processes of protocol adoption, performance
	improvement, and restricting the practice of
	prehospital care providers as described in 8.b.ii.1.
	As dictated by the size and complexity of the
	statewide, regional and local systems there are
	medical committees at appropriate levels to
	encourage and facilitate the flow of information and
	input to fuel these processes and to serve as
	deliberative bodies in these processes. Ultimate
A	authority and responsibility for medical direction is
	specified in statute and extends from the state
	medical director through the statewide medical
	committee to regional medical directors to regional
	medical committees to local medical directors and
	providers as appropriate.

ii. Develop Policies

T 1' 4 O1 " 1	a ·
Indicator 8.b.ii.1	Scoring
There is clearly defined legal authority and	0. Not known
responsibility for the EMSS medical direction	
subsystem.	
	1. There is no statewide EMSS medical direction
	system or formal medical directors at any but the
Y	local level, and these are not consistent from
	jurisdiction to jurisdiction in function or
	responsibility/authority.
· ·	2. There is EMS system medical direction on the
	local, regional and/or state levels. Some medical
	directors have a written job description; however,
	these individual generally have no specific EMSS-
	derived legal authority or time allocated for those
	tasks.
	3. There is a loose EMSS medical direction
	subsystem with a statewide EMSS medical director,
	with medical directors often having written job
	descriptions, but with no specific legal authority

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above the local level. Local medical directors have
adopted protocols, have in some cases implemented
performance improvement programs, and are
generally taking steps to improve the medical
appropriateness of the EMS system. There is some
activity on a regional or statewide basis to bring
uniformity to these processes.
4. There is a distinct EMSS medical direction
subsystem with uniform job descriptions for
medical directors on the state, and regional and/or
local levels as applicable. There is legislated.
authority to adopt protocols and performance
improvement programs at the local or regional level.
If such authority is at the local level, there is formal
activity at the regional and/or state level to
standardize these.
5. There is clearly defined legal authority and
responsibility for the EMSS medical direction
subsystem including the authority and responsibility
to adopt protocols, to implement a performance
improvement system, to restrict the practice of
prehospital care providers, and to generally ensure
medical appropriateness of the EMS system. There
is a paid statewide EMSS medical director from
whom this statutory authority and responsibility
extends, and with it limitations on liability, to
regional and, where applicable, local medical
directors. The system for creating protocols lies at
the state level but is the responsibility of the state
and regional medical directors as a group with input
from local medical directors, other physicians and
EMS providers and with opportunities for local
variation.

c. Assurance Process i. Enforce Policies

Indicator 8.b.ii.1	Scoring
The EMSS lead agency enforces, utilizing well-	0. Not known
defined standards, policies, procedures, and	
authority, enforcement of all clinical practice.	
	There are no clinical standards to enforce.
y	2. Clinical standards will be completed within the
	next year.
	3. Clinical standards are in effect or will be
	completed within the next year. There are some
	standards, policies, procedures, and authority for the
	enforcement of clinical practice standards, but they
	are incomplete.
	4. Clinical standards are in effect. There are
	standards, policies, procedures, and authority for the
	enforcement of clinical standards, however they are
	implemented without consideration of and therefore

completely separate from, state and regional or local
performance improvement systems.
5. The EMSS lead agency enforces, utilizing well-
defined standards, policies, procedures, and
authority, enforcement of all clinical practice. It
employs a documented, effective system of
performance improvement which has specific points
of integration with and separation from EMS
agency, facility, and personnel disciplinary and
other licensure/certification/ permissions actions
and is coordinated well with the statewide medical
direction system and state and regional medical
directors.

Indicator 8.b.ii.2	Scoring
The EMSS lead agency trains and credentials all	0. Not known
EMSS medical directors.	
	There is no training for EMSS medical directors
	in the state.
	2. There is no training for EMSS medical directors
	in the state. Many EMSS medical directors have
	taken NAEMSP and other national medical director
	training programs out of state.
	3. There is limited training for EMSS medical
	directors in the state. The EMSS lead agency also
	provides incentives to EMSS medical directors to
	take NAEMSP and other national medical director
	training programs out of state.
	4. There is a uniform training program for EMSS
	medical directors that is made available on a regular
	basis. Most EMSS medical directors have taken
	this training.
	5. The EMSS lead agency requires EMSS medical
	directors to be credentialed. The EMSS lead agency
	credential requires a specific initial training program
	and on-going continuing education.

ii. Provide ServicesN/A?iii. EvaluateSee 1.c.iii.1 on annual reporting

9. Information, Evaluation, and Research Subsystem a. Assessment Process

i. Monitor

Indicator 9.a.i.1	Scoring
There is a thorough description of the epidemiology	0. Not known
of emergent illness/injury mortality in the EMSS	
using population-based data.	
	1. There is no thorough description of the
	epidemiology of emergent illness/injury mortality in
	the EMSS.
	2. Death certificate data have been used to describe
	the statewide incidence of emergent illness/injury
	deaths aggregating all etiologies, but no E-code
	reporting is available.
	3. Death certificate data, by E-code, are reported on
	a statewide basis, but are not reported by sub-State
	Jurisdictions.
	4. Death certificate data, by E-code, are reported on
	statewide and sub-State jurisdictions. These data are
	compared to national benchmarks, if available.
	5. Death certificate data, by E-code, are used as part
	of the overall assessment of EMSS care in the
	EMSS, including statewide rural and urban
	preventable mortality studies.
	preventable mortality studies.

A	
Indicator 9.a.i.2	Scoring
Emergent illness/injury surveillance through linked	0. Not known
EMSS data (including trauma, ED and other data	
sources) is coordinated with statewide and local	
community health surveillance.	
community neurin surveniance.	1 Emergent illness/injury surveillence through
	1. Emergent illness/injury surveillance, through
	linked EMSS data (including trauma, ED and other
	data sources), does not occur within the system.
CX	2. Emergent illness/injury surveillance occurs in
X	isolation from other health risk surveillance and is
	reported separately.
	3. Emergent illness/injury surveillance occurs in
	isolation but is combined and reported with other
	health risk surveillance processes.
	4. Emergent illness/injury surveillance occurs as
	part of broader health risk assessments.
/	5. Processes of sharing and linkage of data exist
	between EMS systems and public health systems,
	and the data are used to monitor, investigate, and
	diagnose community health risks.

Indicator 9.a.i.3	Scoring
EMSS data are electronically linked,	0. Not known
deterministically or probabilistically, from a variety	
of sources (e.g. trauma registry, ED discharge,	
vehicle crash, hospital discharge, death certificate).	

Note: Deterministically means with such patient identifiers as name and date of birth. Probabilistically means software is used to match likely records through such less certain identifiers as date of incident, patient age, gender, and others.	
	1. EMSS data exist centrally or are not
	deterministically or probabilistically linked to other databases.
	2. EMSS data exist and can be deterministically linked through hand-sorting processes to one or more other sources.
	3. EMSS data exist and can be probabilistically linked through computer-matching processes to one or more other sources.
	4. EMSS data exist and can be deterministically and probabilistically linked through computermatching processes and this occurs on an ad hoc basis.
	5. All EMSS data stakeholders (including insurance carriers, FARS, and rehabilitation, in addition to typical trauma system resources) have been identified, data access agreements executed, hardware and software resources secured, and the staff allocated to deterministically and probabilistically link, analyze, and report a variety of data sources in a timely manner and this occurs
	routinely.

Indicator 9.a.i.4	Scoring
There is a process to evaluate the quality,	0. Not known
timeliness, completeness, and confidentiality of	
data.	
	1. There is no process or written policy to evaluate
A //	the quality, timeliness, completeness, and
	confidentiality of the data collected in the system.
Y Y	2. There is a process of evaluation and written
	policy but no compliance with governance.
	Confidentiality of information is not ensured.
	3. The process of reviewing the quality, timeliness,
	completeness, and confidentiality of data is just
	beginning. There is some compliance with a draft
Y Y	written policy.
	4. There are draft written policies in place for
Y	evaluating the quality (including both reliability and
	validity), timeliness, and completeness of data and
	for ensuring confidentiality.
	5. There is a comprehensive written policy and
	demonstrated compliance concerning data
	management and governance including an
	evaluation of the quality, timeliness, and
	completeness of data, with confidential protection
	of records ensured while allowing appropriate
	access for research purposes.

ii. Diagnose/Investigate

See 9.a.i.3 for issues of data diagnosis and investigation, and throughout "monitor" and "diagnose/investigate" sections of other subsystems for system clinical, administrative and operational issues.

b. Policy Process

i. Inform & Organize

Indicator 9.b.i.1	Scoring
The EMSS lead agency routinely utilizes NHTSA	0. Not known.
Performance Measures (PM) and other indicators.	A 43
	1. The EMSS lead agency does not collect the data
	necessary to utilize these PM indicators and
	attributes.
	2. The EMSS lead agency collects the data
	necessary to utilize many if not most of these
	measures, but has no plan to do so.
	3. The EMSS lead agency plans to begin utilizing
	and reporting on these measures in the next year.
	4. The EMSS lead agency has begun to utilize and
	report on some of the available measures.
	5. The EMSS lead agency routinely utilizes NHTSA
	Performance Measures (PM) and their own created
	indicators (including outcome measures) and
	attributes to gauge the effectiveness of the EMSS at
	all levels and against state and national results and
A	provides these to the public with appropriate
	explanation and system improvement suggestions.

Indicator 9.b.i.2	Scoring
Emergent illness/injury prevention programs use	0. Not known
EMSS Information System (EMSSIS) data to	
develop intervention strategies.	
	1. There is no evidence to suggest that EMSSIS data
CX	are used to determine emergent illness/injury
	prevention strategies.
	2. There is some evidence that EMSSIS data are
	available for emergent illness/injury prevention
	program strategies, but the use of these data is
	limited and sporadic.
	3. EMSSIS data reports are routinely provided to
	the emergent illness/injury prevention programs.
/	The usefulness of the reports has not been
	measured, and emergent illness/injury prevention
	providers are just beginning to use EMSSIS data
	reports for program strategies and decision making.
	4. EMSSIS reports on the status of injury, and
	injury mechanisms, are routinely available to
	emergent illness/injury prevention providers and are
	used routinely to realign injury programs to target
	the greatest need.
	5. A well-integrated emergent illness/injury

reporting system exists. Evidence is available to
demonstrate how system providers routinely use
EMSSIS data to identify program needs, to develop
strategies on program priorities, and to set annual
goals for emergent illness/injury prevention.

Indicator 9.b.i.3	Scoring
The statewide multidisciplinary, multi-agency	0. Not known
EMSS (advisory or authority) body formally assures	
expert review of system performance data.	
	1. There is no statewide multidisciplinary, multi-
	agency EMSS committee, and there are no regular
	reports of system performance.
	2. There is a statewide multidisciplinary,
	multi-agency EMSS committee, but it does not
	delegate routine reviews of EMSSIS data reports to
	a qualified body or conduct them itself.
	3. The statewide EMS committee delegated to do
	data review meets regularly and reviews process-
	type reports; no critical assessment of system
	performance has been completed.
	4. The statewide EMSS committee delegated to do
	data review meets regularly and routinely assesses
	reports from EMSSIS data to determine system
	compliance and operational issues needing
	attention.
	5. The statewide multidisciplinary, multi-agency
	EMSS (advisory or authority) body formally
	delegates by rule to a statewide medical direction
	committee, or other similar body, the responsibility
,	to complete regular reviews of annotated EMSSIS
	data reports and system compliance information to
	monitor EMSS system performance and to
	determine and recommend the need for system
	modifications. This committee meets regularly with
	stakeholders and reviews EMSSIS data reports to
CX	assess system performance over time, looking for
	ways to improve system effectiveness and patient
	outcomes.

Indicator 9.b.i.4	Scoring
General statewide, regional, and jurisdictional/local	0. Not known
agency EMSSIS data reports are generated by the	
EMSS.	
Y	1. No EMSSIS data reports are generated to
	evaluate and improve system performance
	effectiveness.
	2. Some general EMSSIS information is available
	for the stakeholders, but it is not consistent or
	regular.
	3. EMSSIS data reports are done on an annual basis,
	but are not used for decision making and evaluating
	system effectiveness.
	4. Routine reports are generated using EMSSIS data

and other databases so that the system can be analyzed, standards evaluated, and performance measured.
5. General statewide, regional, and jurisdictional/local agency EMSSIS data reports are generated by the EMSS (or by regional/jurisdictional bodies as appropriate) no less than once per year and are disseminated to EMSS leaders on all levels and to other stakeholders and the public as appropriate to evaluate and improve system performance.

ii. Develop Policies

ii. Develop Policies	
Indicator 9.b.ii.1	Scoring
There is a legislative mandate that an EMSSIS is	0. Not known
implemented and maintained by the lead agency.	
	1 The state of the
	1. There is no EMSSIS and none is planned.
	2. There is no EMSSIS but one is planned for
	implementation in the next year.
	3. An electronic EMSSIS is being implemented as a
	new system or in transition from a paper-based
	system.
	4. An electronic, NEMSIS-compliant EMSSIS
	exists and most of the legislative mandate to
	maintain the system, to have mandatory agency
	participation and hospital linkage components are in
	place. There are plans to send at least "national
	level" data to NEMSIS within the next year.
	5. There is a legislative mandate that an EMSSIS is
	implemented and maintained by the lead agency,
	and that all EMSS provider agencies provide data
	electronically on a regular, timely basis. EMSS
	hospitals and other facilities facilitate real-time data
	linkage and transmission for operational and clinical
CX	purposes (e.g. field access to patient history; on-line
X	medical direction access to field data on patients
	and resources) and outcome evaluation. The
	EMSSIS is NEMSIS-compliant and sends data to
	NEMSIS.

Indicator 9.b.ii.2	Scoring
There is a statewide, mandatory performance improvement (PI) system.	0. Not known
	There is no statewide PI system, regional PI system, or local PI.
	2. There are no statewide or regional PI systems, but many jurisdictions and/or local agencies utilize PI systems.
	3. There is no statewide PI system, but many regions and most jurisdictions and/or local agencies

PI systems are documented.
4. There is a statewide PI system in development
which is or will be utilized at all levels and
considers/builds upon existing regional and
jurisdictional/local agency PI systems which are
already in place.
5. There is a statewide performance improvement
(PI) plan implemented and mandatory at the state,
regional, jurisdictional, and local agency level with
dedicated, specified medical oversight. There is
legislated protection from discoverability of all
EMS data.

Indicator 9.b.ii.3	Scoring
State accrediting bodies/EMSS lead agency policies	0. Not known
for educational programs require research concepts	
are included in EMS education content.	
	1. No such requirements exist or are planned.
	2. No such requirements exist but planning is
	underway to incorporate them at some levels.
	3. No such requirements exist, planning is
	underway to incorporate them, and some courses
	cover this content now.
	4. Such requirements are in development for
	inclusion in all curricula within the next year.
	5. State accrediting bodies/EMSS lead agency
	policies for educational programs require that
Y \	familiarity with the scientific literature, appropriate
	research principles, and the value of initiating and
	participating in research to produce evidence-based
	advancement of the field are included in EMS
	education content.

c. Assurance Process

i. Enforce Policies

Indicator 9.c.i.1	Scoring
The state EMS lead agency enforces provider	0. Not known
agency participation in the EMSSIS and statewide	
performance improvement (PI) system, as well as	
facility participation in EMSSIS for operational,	
clinical, and outcome evaluation purposes.	
/	1. No such requirements exist to enforce or are
	planned.
	2. Such requirements exist in part and are enforced
	as exist.
	3. Such requirements exist, and some are enforced.
	4. Such requirements exist, and complete
	enforcement is planned within the next year.
	5. The state EMS lead agency enforces provider
	agency participation in the EMSSIS and statewide

performance improvement (PI) system, as well as facility participation in EMSSIS for operational, clinical, and outcome evaluation purposes.

ii. Provide Services

N/A?

iii. Evaluate

Orall 2.01 Review See 1.c.iii.1 on annual reporting.

10. Large Scale Event Preparedness and Response Subsystem a. Assessment Process

i. Monitor

Indicator 10.a.i.1	Scoring
There is an MCI resource assessment.	0. Not known.
	1. There is no resource assessment of the EMSS' ability
	to expand its capacity to respond to mass casualty
	incidents for in an all-hazards approach.
	2. An assessment of the ability of some components of
	the EMSS to respond to a mass casualty incident has
	been included in all-hazards planning. This includes
	personnel, supplies and equipment.
	3. An assessment of the ability of all components of the
	EMSS to respond to a mass casualty incident has been
	conducted on a state-wide basis.
	4. A written inventory of system-wide MCI capacity has
	been completed and includes: medical reserve personnel,
	facility surge capacity, additional equipment resources
	and caches, communications interoperability, overall
	management structure such as NIMS (National Incident
	Management System) to respond and manage a
	catastrophic incident until Federal resources become
	available.
	5. There is a resource assessment of the EMSS' ability to
	expand its capacity to respond to mass casualty incidents
	(MCIs) in an all-hazards approach. The written inventory of trauma system-wide MCI capacity has been
	shared with, and incorporated into, broader statewide
	planning efforts for all-hazards responses.
	planning errorts for an-mazarus responses.

ii. Diagnose/Investigate

Indicator 10.a.ii.1	Scoring
The EMSS has completed a gap analysis.	0. Not known.
	1. There are no resource standards on which to base a gap analysis.
	2. The statewide EMSS board, in conjunction with appropriate incident management personnel, has begun to develop statewide MCI response resource standards.
	3. State resource standards for EMSS response during a mass casualty incident have been developed and approved.
	4. Some components of the EMSS (e.g., prehospital EMS), have completed a gap analysis based on the adopted standards.

5. A system-wide MCI resource gap analysis has been completed based on the system resource standards
adopted.

b. Policy Processi. Inform & Organize

Cooring
Scoring
0. Not known
4
1. There is no EMSS plan and no integration
between the EMSS and other emergency preparedness
agencies.
2. There is an established EMSS plan; but it
is silent on emergency integration, and no evidence
is present to demonstrate integrated incident
management and EMS systems.
3. The EMSS plan addresses the interaction of the
EMSS lead agency, public health, and the lead emergency
management system agency. Close coordination and
clearly defined goals and objectives are in process and
documented.
4. The EMSS plan addresses coordination between the
EMSS lead agency, public health, and the lead emergency
management system agencies. Plans are integrated, and
working collaboration exists and is demonstrated. Routine
working drills and training exercises are incorporated into
operational plans.
5. The EMSS plan addresses the lead agency coordination
between EMS, public health and emergency management.
Plans are well integrated and include annual
multidisciplinary exercises to test this capability using
scenarios based on risk vulnerability assessment and
Homeland Security Exercise and Evaluation Program
(HSEEP) guidelines. Results from drills and live responses
are used to further improve the plans and processes. The
plan describes means to allow EMS resources to be used
across jurisdictions, both intrastate and interstate, using the
Emergency Management Assistance Compact and NIMS.

Indicator 10.b.i.2	Scoring
The EMSS plan includes identification of	0. Not known
additional resources (both manpower and	
equipment) necessary to respond to a mass	
casualty event.	
	1. The EMSS plan does not include the identification of
	additional resources necessary to respond to mass casualty
	incidents.
	2. The EMSS system plan addresses mass casualty
	incidents but has not identified additional resources.
	3. The EMSS plan identifies resources, but it is

unclear how the needs are going to be met.
4. The EMSS plan identifies both equipment and manpower
resources available currently and additional resources
needed; it also defines a process for securing and ensuring
that equipment and human resources are available.
5. There is a well-drafted and rehearsed EMSS plan, along
with sufficient caches of equipment and backup personnel,
that ensures the rapid deployment of additional resources
during mass casualty incidents. The plan has specific
provisions for a pandemic influenza event.

ii. Develop Policies See 10.b.i.2 ?

c. Assurance Process

i. Enforce Policies

N/A?

ii. Provide Services

II. Provide Services	
Indicator 10.c.i.1	Scoring
The EMSS, through the lead agency, has	0. Not known
access to additional equipment, materials,	X Y
and personnel for large-scale traumatic	
events.	
	1. There is no surge capacity (prehospital, hospital, clinic,
	or coroner) built into the system for either smaller multi-
	patient events or mass casualty incidents.
	2. The EMSS has begun to identify additional
	equipment, materials, and personnel needed to respond
	to all-hazards events in light of new threats and
	emergencies. The EMSS lead agency has assessed medical
	resources at the state, regional and local levels for specialty
	care centers to include trauma and burn centers, pediatric
	and acute care facilities
	3. The EMSS lead agency, working with stakeholders,
CX	has in place additional equipment and materials for
X	mass casualty incidents. A process to utilize additional
	personnel resources is in development. Testing of newly
	acquired equipment, material, and personnel resources
A V	has not yet been completed.
Y	4. The EMSS lead agency, in conjunction with
	stakeholders, has begun to test a method of deploying
	additional equipment, materials, and personnel during
/	all-hazards events.
	5. The lead agency has acquired additional equipment and
	materials for both the prehospital and hospital response
	to all-hazards events. Deployment issues have been
	resolved. A mechanism to share personnel resources has
	been developed and tested in both the prehospital and
	hospital setting (e.g., mutual aid, precredentialing of
	practitioners, and rapid assignment of privileges). The
	system routinely tests its capabilities in this area.

Indicator 10.c.i.2	Scoring
The EMSS, through the lead agency, ensures	0. Not known
protective resources are available for	
prehospital providers and their families.	
	1. There has been no assessment of need for protective
	resources (including vaccinations, prophylaxis, and
	personal protective equipment) for prehospital providers
	and their families. There is no system for ensuring
	availability of such protective resources.
	2. A system for ensuring protective resources is planned to
	be in place within the next year.
	3. There has been an assessment of need for protective
	resources (including vaccinations, prophylaxis, and
	personal protective equipment) for prehospital providers
	and their families. Some, but not all, of the resources
	identified as being needed have been made available.
	4. There has been an assessment of need for protective
	resources (including vaccinations, prophylaxis, and
	personal protective equipment) for prehospital providers
	and their families. All of the resources identified as being
	needed have been made available.
	5. There has been an assessment of need for protective
	resources (including vaccinations, prophylaxis, and
	personal protective equipment) for prehospital providers
	and their families. All of the resources identified as being
	needed have been made available. There is a system for
	routinely reassessing need for protective resources and for
	identifying new providers as they enter the EMSS.

iii. Evaluate
See 1.c.iii.1 on annual reporting

C. Model State Emergency Medical Services System Planning and Implementation Process: Achieving "Level 5"

<u>Draft 12-07 NOTE: This section remains in rough draft until model and self-assessment are refined.</u>

The Model Emergency Medical Services System Self-Assessment has been created to give a clear but relatively high level picture of the state's system status and to be as easy to administer as possible in a limited amount of time so that its results are attainable. The Model EMS System derived from the highest scoring ("level 5") descriptions for the ____ indicators of the Self-Assessment also is intended to creates a attainable challenge.

It is recommended that the state's multidisciplinary EMSS board, or a similar ad hoc group representative of the EMSS subsystems, be utilized for the planning process.

State office staff should complete the Self-Assessment using the Access database entry tool. To use this tool.............. When the data is entered, the user can get a "summary" score for each of the ten subsystem categories.

The completed Self-Assessment and the summary score should then be sent to the planning process committee. The committee, using the same entry tool, should complete the Self-Assessment, selecting the choice that represents their opinion of <a href="https://www.whattheoline.com/

The planning group will be brought together for one face-to-face meeting lasting most of one day. During this meeting, the results of the "current status" and "improvement goal" exercises will be reviewed. Using an outside facilitator, the group will prioritize the subsystems and indicators to be addressed, verify the improvement goal for each indicator. The system used for prioritization should be consistent with the state's planning prioritization system, if any. The prioritization should be scaled generally from "high" to "low".

Following this meeting, staff will draft the EMSS Plan based on the steering group input and using the as a template. The prioritization assignments should guide staff in assigning time-frames for completion. Appendix A (below) of the plan is a list of the indicators by time-frame for completion. This serves as a summary tool for the steering group to review how their prioritizations translated into action time-frames.

Finally, staff sends the EMSS Plan draft to the steering group, beginning an iterative writing process by e-mail until a final draft acceptable to the steering group is achieved.

The objective is to have a specific implementation plan outline for those indicators prioritized as "highest" and scheduled for attention in the state EMS office's next annual

work cycle. The general outline could be organized in any of a number of standard strategic/tactical planning and implementation outlines such as:

- a. Indicator Number _____:
- b. **Current Status** (self-assessment level and descriptive statement):
- c. Goal (desired next self-assessment level step and descriptive statement):
- d. Objective(s) to achieve the goal:
- e. Tasks to achieve objective:

Who:

What:

When:

Where:

How:

Barriers:

Strategies for Overcoming Barriers:

Resources Required:

The state office staff will then submit the plan through the established stakeholder and public review process that it is required to employ.

Specific Goals, Objectives and Tasks Example

A. Assessment Process

i. Monitor

- a. **Indicator 1.a.i.1**: The Emergency Medical Services System has undergone a statewide external independent analysis.
- b. **Current Status**: 1. No external examination of the Emergency Medical Services System or individual components has occurred.
- c. **Goal**: 4. An internal review has been conducted by the EMSS lead agency utilizing the Model EMSS Self-Assessment, and this has served as a basis for a formal evaluation by outside EMSS "experts" which has produced specific recommendations to the system.
- d. Objective(s) to achieve the goal:

Have staff conduct informal internal review based on Model Self-Assessment in preparation for and in conjunction with NHTSA staff coordinating TAT assessment. Conduct TAT assessment.

e. Tasks to achieve objective:

Who: Assistant director.

f. What: Conduct informal review. Contact NHTSA and schedule visit. Complete NHTSA tasks checklist for visit.

When: Spring, 2008.

Where: State Capital.

<u>How</u>: Use Model EMSS Self-Assessment for internal review. Create accompanying narrative for reviewers and compile supporting documents. Follow NHTSA checklist for visit.

Barriers: Cost.

<u>Strategies for Overcoming Barriers</u>: Utilize uncommitted DHS funds. Resources Required: Staff time, funds for visit charge (\$xxxxx).

